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Electronic Health Information & Privacy



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2006 Electronic Health Information & Privacy Conference

November 13, 2006 – Ottawa, Canada





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# Program

-- REGISTRATION (8:00-8:30) --

# -- OPENING STATEMENTS, Congress Hall A (8:30-8:45) --

Plenary

# Congress Hall A (8:45-9:45)

### Health Chips? Using Implantable RFID to link Patients to Health Records Ian Kerr

-- BREAK (9:45-10:15) --

Track 1 Congress Hall A Track 2 Capital Hall 1B

Session 1 (10:15-12:00)

Overview of Health Policy as it Pertains to Electronic Personal Health Information Ross Hodgins

Legal Challenges Surrounding Electronic Health Record Systems Patricia Kosseim

Managing Security Incidents involving personal information: What to do when the unthinkable occurs Michael Power Session 1 (10:15-12:00)

Privacy Considerations During the Implementation of Electronic Health Records Glen Geiger

Information Privacy and Security Implementation for Healthcare: Policy, Process and Progress Jeff Curtis

Inter-jurisdictional sharing of health information among Federal, Provincial and Territorial Governments for Public Health Management Jeannine Parent

### -- LUNCH (12:00-13:00) --

Session 2 (13:00-14:45)

Session 2 (13:00-14:45)

For Better, Not Worse: Data Protection and Health Research Val Steeves

<u>A qualitative picture of identity theft</u> and its implications for e-health Dr Gordon Atherley

National Privacy and Security Guidelines: A Canadian Experience in Jurisdiction-Wide Use What do Canadians think about electronic health information and privacy? A systematic review of public opinion surveys and trends, 1999-2006. Mary Lysyk

<u>"Sorry, You Can't Have That</u> Information" Stakeholder Awareness, Perceptions and Concerns Regarding the Disclosure and Use of Personal

Elaine Sawatsky	<u>Health Information</u> Angela Power and Dr. Daryl Pullman,
	<u>Living the nightmare: notifying</u> affected persons after a privacy breach Catherine Tully
BREAK (14	4:45-15:15)
Session 3 (15:15-17:00)	Session 3 (15:15-17:00)
<u>The re-identification of anonymized</u> <u>records in Ontario</u> Khaled El Emam (PhD)	Privacy Enhancing Technologies: A Microsoft Perspective Steve Heck
<u>Statistical Disclosure Control</u> <u>Techniques and Issues</u> Jean-Louis Tambay	<u>Technology Aids Privacy Compliance</u> <u>in Healthcare</u> Michael Gurski
Consumer Information as Commodity: The Databrokerage Industry & its Implications for Health Privacy Philippa Lawson	<u>Applications of Data Masking</u> <u>Technology in Practice</u> Paul Preston
- CLOSING STATEMENTS C	Congress Hall A (17:00-17:30) -

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# **Electronic Health Information and Privacy**

# Introduction

The importance of Information technology (IT) to the health care industry is rising as organizations attempt to find ways of reducing the costs of care, and improving patient safety. However, the ease of storage and exchange of large volumes of data electronically has raised many privacy questions among the public, patients, clinicians, Research Ethics Boards (REBs), hospital IT departments, and researchers.

Following last year's very successful Electronic Health Information and Privacy Conference, we are expanding the event and focusing on more specific topics. This year's topics are critical for framing the dialogue about the adoption of IT in health care, privacy, and security. The conference is covering contemporary issues that have gained prominence over the last twelve months, such as: the Canadian public's perception of the privacy of their electronic health information and how they think it should be used and disclosed; privacy legislation in Canada and its relationship to the electronic health record; the costs and value of notification; best practices for dealing with a breach; updates on practices for de-identifying health information; what are RFIDs and their risks, if any; definition and pervasiveness of identity theft in health care; and experiences and lessons learnt from the implementation of electronic health records.

Khaled El Emam University of Ottawa

# A qualitative picture of identity theft and its implications for e-health

Dr Gordon Atherley, Principal, Greyhead Associates

# Abstract:

Identity theft, among the fastest growing crimes in North America, is making consumers increasingly wary of information technology systems that capture their personal data. Through the activities of organized crime and other factors, it is encroaching on Canadian healthcare. Governments can at this time reassure neither patients nor the physicians, pharmacists, nurses and the other healthcare professionals who provide patients with care that their identities are fully protected throughout the healthcare system. Enhancement of healthcare's prevention and protection, already requirements under Canada's health information and privacy laws, becomes urgent for the electronic health record and other e-health applications and for eligibility verification within the administrative domain. Together, these comprise a pressing responsibility for healthcare as well as governments.

# Bio:

A physician retired from active practice, Atherley holds the British equivalent of the Canadian PhD and MD degrees, and LLD, Honoris Causa, from Canada's Simon Fraser University.

In academia, he held senior, tenured positions including Chair, at the UK Universities of Manchester, Salford, and Aston in the Faculties of medicine, physics, and engineering, respectively. In Canada he was Professor of Occupational Medicine at the University of Toronto. He is the author of an authoritative textbook and has 50 refereed publications in indexed journals.

Through Greyhead Associated, he provides research, analysis, and solution-development services to public-sector agencies, major hospitals, professional associations, and corporations on complex problems arising out of the use of information technology in healthcare.

His involvement in healthcare and research includes reviewer for the Canadian Medical Association Journal, adviser to PhD students, authoring for quasi-learned and general-interest publications, involvement in university research projects, lecturing, membership of advisory committees, involvement with professional associations, and life membership of the Canadian Medical Association and the Ontario Medical Association.

# A qualitative picture of the role of identity in e-health risks

The case for rigorous, independent research

Dr Gordon Atherley Greyhead Associates atherley@sympatico.ca

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# Argument

- 1. Most sectors of application of IT to human affairs are subject to threats
- 2. Common to many threats is a person, organization or thing purporting to be somebody or something else
- 3. ID abuse and other sources of inaccuracy of identity data are thus risk factors in IT

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# Argument, continued

- 4. Because healthcare employs the same IT as other sectors, we cannot assume its immunity to identity-related threats
- Whence the need for *epidemiological* study of health-related risks associated with identity-related threats in healthcare

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# Epidemiology to study risk

- Epidemiology's methods embrace descriptive and inferential statistics
- Prerequisite for both are accurate qualitative pictures of ID-related risks
- Piecing together the qualitative pictures requires empirical observations from documented occurrences, credible experiences, and plausible parallels

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# Example of a qualitative picture: fraud and ID abuse, Ontario, May 2006\*

 Through title fraud a property was stolen from an 89-yearold man, Paul Reviczky

➢ The tenants renting the property used false names

The tenants forged a power of attorney authorizing a fictitious grandson, Aaron Paul Reviczky, to sell the property

 $\ensuremath{\boxtimes}$  The power of attorney was notarized to the effect that

- the grandson is personally known to a lawyer
- he produced a Driver's Licence as ID
- The bogus grandson's sale of the property to an innocent buyer is recognized as valid under Ontario law

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\*Sources: Toronto Star and Toronto Sun





# ID-related risk in healthcare

 Qualitative pictures from six contexts of ID-related risks, all highly sensitive socially, ethically and politically

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# 1. Tainted-blood catastrophe, 1980s

Krever Commission (1997) report on Canada's blood supply:

- alleged the Red Cross and the federal and provincial governments ignored warnings and acted irresponsibly in the testing of blood for HIV and Hepatitis C
- estimated that over 28,000 people contracted Hepatitis C from blood transfusions between 1986 and 1990
- concluded that some 85 percent of these infections could have been prevented had the Red Cross and governments acted appropriately
- ☑ ID-related risks played an important part in the catastrophe

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# 1. Tainted-blood catastrophe, contd

Krever found that

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- in 1986, reports were published that hemophiliacs using a medical product had been infected by HIV
- although the reports did not identify the product by name, they gave enough information to identify it
- Health Canada's Bureau of Biologics did not recognize the identity of the manufacturer from the reports, and did not seek additional information to do so. It therefore did not demand that the product be recalled or withdrawn
- ID-related risk—Failure to accurately identify a medical product contributed to the catastrophe

Source: Krever Commission Report, Vol 3 p993



#### Krever:

- "would also have expected that the Red Cross would carefully weigh its concerns about shortages of blood components and about potential discrimination against high-risk groups [Haitians, homosexual men] against the possibility that AIDS, a fatal disease, could infect the blood supply"
- ID-related risk—Identification of groups as well as individuals created social and ethical challenges that increased risk to patients because of reluctance to fully use ID data

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Source: Krever Commission Report, Vol 1 p293

# 2. Risks of donor organ supply\*

Shortages in organ supply are at crisis levels worldwide: thus organs come from many and possibly unknown sources

- Transplant teams must assure recipients that diseases are not transmitted from donors
- Donors are often cadavers, but now more and more are living persons
- Donor's medical and social history is the first and most important screen against donor-to-recipient transmission

➢ ID-related risks (cf Krever)—How can it be known if a

- cadaver's medical record is corrupted by ID abuse or error?
- living donor's medical record is corrupted by ID abuse or error?

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\*Source: New Developments in Transplantation Medicine, Summer 2006

\*Source: Ontario Provincial Police reports of charges laid

# 3. Fraud by MDs, RPhs\*

- Fraud by MDs and RPhs involves billing OHIP for services and drugs not actually delivered to individual patients
- Ontario MOHLTC doesn't attempt to detect and correct patient data corrupted by fraud

☑ ID-related risk—The patient's ID has been abused, risking propagation of corrupt data through an interoperable eHR system



# 5. IVF / assisted reproduction\*

- A biological parent uses a false ID
- Data entered in the parent's medical record is thus false
- False data including genetic information may pass from the parent's electronic health record to that of the unborn child
- ☑ ID-related risks—
  - Who will this child be genetically?What are the medical, legal and social
  - consequences of propagating inherited data that is wrong?

\*Source: Sabatini L, et al (2006) St Bartholomew's and The London NHS Trust Greyhead Associates

# 6. Therapeutic abortion\*

- Patient uses someone else's health card and thus health record—to be eligible for the procedure
- Hospital concerns include risk of incompatible blood transfusion
- ID-related risk— Relying on the interoperable eHR's false data on blood type preparatory to a blood transfusion

\*Source: Society of Obstetricians and Gynaecologists of Canada

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Initial s	summary of C	QP's, 1
ful human factor	Use/abuse of ID	Medical

Harmful human factor	Use/abuse of ID	Medical risk
Fraud by health professional	Patient's ID abused	eHR propagates erroneous data
Fear of causing offence	Donors' IDs not properly identified	Blood transfusions contaminated
Failure to heed warning	ID not sought of risky product maker	Contaminated product not pulled
Trust in Cadaver's unreliable record	Cadaver's ID unverifiable	Contaminated organ transplanted
	L	



Initial summary of QPs, 2		
Harmful human factor	Use/abuse of ID	Medical risk
Trust in donor's unreliable record	ID unverifiable	Contaminated organ transplanted
Individual uses false identity	ID abuser is patient	eHR propagation of gaps or errors
Individual conceals true identity	ID abuser is biological parent	eHR propagation of false data on child
Individual conceals true identity with another's health card	ID <i>abuser</i> is patient ID <i>abused</i> may be another patient	Risk of incompatible transfusion, other medical error

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# Case for rigorous, independent research

Research should proceed into the first-sight case that

- healthcare IT is not immune to threats experienced in other sectors
- some threats in healthcare risk of harm to the health of persons and not just invasions of privacy
- weaknesses in the processes by which ID is allocated and validated enable or facilitate some threats
- invalid ID aggregates erroneous data to health records
- interoperable eHRs propagate health records with erroneous data
- public concerns are growing about IT's abilities to protect citizens against harm facilitated or enabled by IT

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# Coda

 To pursue the rigorous, independent research would be to attorn to a core ethical principle of healthcare—which holds that risk to patients must be researched, acknowledged and confronted

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# Information Privacy and Security Implementation for Healthcare: Policy, Process and Progress

Jeff Curtis, Sunnybrook Health Sciences Centre

# Abstract:

Since the Personal Health Information and Protection Act came into force in November 2004, hospitals and other healthcare providers have had enough time to establish their compliance with the law, but how effective has our collective implementation been in accomplishing the intent of the Act and its regulations? This talk will highlight some of key legal provisions that have informed our hospital's policy and process decisions over the past 2 years and will reflect on several of the areas where more work needs to be done to satisfy all of the privacy interests that claim a stake in this important information management component.

# Bio:

Jeff Curtis is the Coordinator for Sunnybrook Health Sciences Centre Privacy Office in Toronto. Jeff also participates in Strategic Planning, Board Governance and Information Technology related planning activities at the hospital. Jeff has worked in the Information Technology sector for the past 16 years, and began his career 22 years ago as an economist with Consumers Gas (now Enbridge) in Toronto. Jeff has an undergraduate degree in Economics and an MBA from the University of Toronto.

# "Responding to Hospital Information Privacy and Security Requirements"

Presented by Jeff Curtis, Coordinator, Privacy Office Sunnybrook Health Sciences Centre

November 13, 2006

# **Presentation Agenda**

- 1. Organizational Privacy Issues
- 3. Towards a Security Framework for Healthcare

# **Organizational Privacy Issues**

- Public perception of a legitimate <u>privacy framework</u> extends beyond established professional obligations and requires clear legal basis and application.
- Resolution of public benefit vs. individual harm tradeoffs policy and procedures are increasingly required to establish rights and obligations and to resolve disputes.
- Increasing use of <u>electronic records</u>: era of transition to de-centralized information control and proliferation of data formats requires new standards, policy and procedures.
- <u>Scale and scope</u> of 'legitimate' information access is growing as service design and delivery becomes complex.
- Government recognized as having a role in facilitating access <u>and</u> ensuring patient rights – both federal and provincial authorities are in motion on this.

# **Organizational Privacy Issues**

#### Privacy is a component of Information Security:

- More on a security framework approach later...
- A secure approach facilitates access to, accuracy of and confidentiality of personal health information
- A balanced approach across all three aspects is required to achieve acceptable results at reasonable cost.
- Hospitals already address security aspects in compliance with existing legal requirements, established health professional standards, and industry best practices:
  - Public Hospitals Act
  - Regulated Health Professionals Act
     Hospital Accreditation Standards
  - Sunnybrook Medical Dentistry and Midwifery By-Laws
  - Recognition of Tri-Council Policy for Research Ethics
  - PIPEDA and PHIPA

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# **Organizational Privacy Issues**

- Traditional information privacy approaches can lack cohesion in a healthcare setting however, due to:
- Need to consistently balance patient rights and hospital obligations during all <u>collection</u>, use and <u>disclosure</u>
- Need to recognize <u>multiple record handlers</u> who may have or perceive varying obligations under other statutes or codes of practice
  - Some roles identified in PHIPA, but few are <u>named entities;</u>
  - Prevailing obligations under PHIPA remain subject to interpretation on a case-by-case basis – little regulation
- Multiple, existing hospital policies, procedures and contracts that have embedded privacy obligations – our ongoing review through a "privacy lens" (legal or ethical) has revealed best practices but also areas that require alignment

# **Organizational Privacy Issues**

#### Collection:

- Physically distributed across 2+ campuses among several thousand medical and admin staff; "agent" role can be difficult to enforce with independent care professionals
- Data capture is increasingly decentralized and multi-modal: includes centralized and clinic-based records; paper and electronic capture; paper, verbal, fax and email modes of transmission; direct and indirect capture from patient.
- Multiple copies of a 'record' or record components may be generated by different caregivers
- Collection (and use) of the 'same information' may be inconsistent between authors, procedures and applications
- Patient notice of collection purposes (required by PHIPA) has increased public scrutiny; need for policy and legal clarity with plain language explanations

# **Organizational Privacy Issues**

#### Use:

- Role-based access (authorization + authentication) is difficult to implement without compromising patient care since "need-to-know" is largely prospective and dynamic (e.g. people change jobs; roles change throughout the day; not always clinically convenient to constantly log on/off...)
- Password-based authentication (single factor authentication) remains a <u>cost effective but weak form of user identification</u>:
  - Proliferation of passwords doesn't enhance security and may promote workarounds (e.g. password reuse and sharing)
  - Resulting audit capabilities can be limited since individuals can always claim no knowledge of their physical access.
- Direct care use is generally not the problem!: Managing patient expectations and use/disclosure <u>beyond direct care</u> (e.g. Fundraising and Research) becomes the focus for enhancing current policy and procedures

# **Organizational Privacy Issues**

#### Disclosure:

- Established practices between custodians and 3<sup>rd</sup> parties may conflict with interpretation in law or policy.
  - Increased need for privacy reviews, impact assessments and review of standardized approaches
  - Disclosure contracting and legal review adds cost, time and complexity to service delivery partnerships
  - · Not all providers are prepared for more formality
- Use of lockbox to protect information <u>between providers</u> require more patient dialogue, procedural changes for record keeping and consistent notification to users.
- Required notice of collection cannot list all possible disclosures (e.g. to registries)...a growing list with no obvious public expectations.

### Presentation Agenda

- 1. Organizational Privacy Issues
- 2. Privacy Policy Development & Implementation
  - Lockbox Overview
- 3. Towards a Security Framework for Healthcare

### **Policy Statement**

"It is Sunnybrook's Policy to ensure that all transactions involving the use of <u>personally</u> <u>identifiable patient information</u> respect the privacy rights of individuals.

Personal Health Information will be collected, used and stored in a <u>confidential and secure manner</u>, while being made available to authorized users for patient care, administration, education, research and other third party authorized purposes."

### Privacy Policy at Sunnybrook

# Sunnybrook collects and uses personal health information for the purposes of:

- Providing health care or assisting in providing health care to the individual;
- Planning or delivering patient care programs or services funded by Sunnybrook;
- Evaluating, monitoring and allocating resources to these programs and services;
- Activities to improve quality of care or quality of any related program or service;
- Processing, monitoring, verifying or reimbursing claims for payment under any Act;
- Research, as approved by a Research Ethics Board;
- Teaching and education;
- · As otherwise consented by the individual

# **Privacy Policy at Sunnybrook**

#### **Privacy Policy Application:**

- Policy development acts as a "privacy lens": integrates existing hospital information handling policies and procedures with privacy legislation and best practice
- Establishes ten <u>principles of accountability</u> for collection, use and disclosure
- The basis for day-to-day Privacy Office operations:
  - Consistent policy response and legal interpretation
    Establishes CPO, agent and partner accountability
  - frameworks
  - Ongoing Privacy Reviews and Privacy Impact Assessments
  - Use in Auditing and Incident Reporting

# Key Sunnybrook Policy Messages

- · Personal Health Information belongs to the patient.
- · Sunnybrook is the custodian of patient information and is accountable for its collection, use, disclosure and retention.
- · Access to patient information is a privilege.
- · It is a shared responsibility to protect the privacy of personal information at Sunnybrook - staff and patients should be aware of our policies and procedures.

#### **Privacy Implementation Challenges**

#### Centralizing Patient Opt outs:

- Fundraising: Foundation vs. departmental approaches?
- Research: when does 'impractical' contact become practical?
- Implementing use and disclosure lockbox rules and notification procedures for electronic records

#### Enhanced Access and Audit capabilities:

- Use of 'On Line Agreements' for all electronic systems access
- Improved need-to-know (location- and role-based) access controls

· Lifecycle management of access privileges

#### Training And Education:

- Reaching 8,000+ staff: via department in-service presentations, online self help, orientation, nursing retraining and systems training •
- Application to physician credentialing
- Maintaining consistency between policy and procedures

### PHIPA "Lockbox"

- Ethical Premise
- PHIPA Provisions
- Sunnybrook Policy Overview
- Sunnybrook Procedures Overview
  - Administrative Impact Issues
  - · Locking the record
- · Unlocking / Overriding a lock
- · Clinical Impact Issues

#### Ethical Premise

#### 'Consent without ability to withhold/withdraw would be meaningless'

- Consent is not always required
  - Permitted or required C/U/Ds (i.e. not requiring consent) are numerous
  - in PHIPA • Based on practicality and balance of cost/benefit
- Where consent is required in a hospital setting, it may be either:

  - <u>Assumed implied</u> based on current or previous presentation for treatment or 'reasonable' notice of purpose:
  - <u>Express</u> (positively acknowledged by the individual, either verbally or in writing)
- Presence of consent in a transaction must be apparent: "reasonable notice" for implied consent = weak; documentation for express consent = strong
- Most (all?) privacy frameworks recognize that the provision or presence of consent is conditional on the ability for the individual providing the consent to <u>withhold</u> (before establishing) or to <u>withdraw</u> (after establishing) consent.

#### PHIPA "Lockbox"

#### Legal Provisions Summary

#### PHIPA Lockbox provisions became effective November 1, 2005

 Hospitals are required to accept a written "express instruction" from patients regarding their withdrawal of consent for the <u>use or disclosure</u> of their personal health information <u>beginning November 1, 2005</u>

- Private physicians (and all other custodians) have been required to do so since November 1, 2004
- Applies to any <u>future</u> use (within the hospital) OR (disclosure to another care provider or custodian) "for the purposes of providing health care or assisting in providing health care to the individual".
- A lockbox is not effective for uses/disclosures that:
  - Are <u>required by law</u> (e.g. gun shot reporting, registry disclosures, MOH reporting), or <u>permitted by law</u> (e.g. administrative uses, research without patient contact);
  - Require written consent (e.g. disclosure to an insurance company)
- A lockbox can be 'overridden' to avoid risk of serious bodily harm.

### PHIPA "Lockbox"

#### Legal Provisions

#### Referenced Sections of PHIPA enabling the lockbox:

- S. 20(2): Implied consent may be assumed for C/U/D during the provision of healthcare to the individual...unless the custodian is aware that the individual has expressly withheld or withdrawn consent
  - <u>All other C/U/Ds</u> are either required/permitted without consent, or are subject to express consent
- S. 37(1)a: Directly or indirectly collected information may be <u>used based on</u> <u>implied consent</u> for the purpose for which it was collected <u>unless the person</u> <u>"expressly instructs otherwise";</u>
- S. 38(1)a: Information may be <u>disclosed based on implied consent</u> for the purpose of providing healthcare to the individual <u>unless the person "expressly</u> <u>instructs otherwise"</u>;

#### Legal Provisions

# Referenced Sections of the Act enabling the lockbox override:

- S. 40(1): "A health information custodian may <u>disclose</u> personal health information about an individual if the custodian believes on reasonable grounds that the disclosure is <u>necessary for the purpose of eliminating or reducing a</u> <u>significant risk of serious bodily harm</u> to a person or group of persons."
  - Disclosing custodian may be in a poor position to judge necessity reliance would be on the requestor's judgment – accountability?
- Note: no apparent equivalent provision for '<u>use</u> to eliminate significant risk...':
   Agent use ≠ circle of care disclosure, although both may assume implied consent and may be subject to a lockbox
  - Presumably 'elimination of risk' rationale might apply to any care provider or care provision – in practice, override will likely apply to use as well
  - Is there a professional/legal <u>obligation</u> to use all information in the custodian's possession, whether locked or not? → Obligation would presumably override the lock as a "required use" without need for 'eliminating serious bodily harm'

### PHIPA "Lockbox"

# Sunnybrook Policy and Procedures Overview

#### Sunnybrook Privacy Policy allows for withdrawal of consent:

 "In circumstances where the consent of the individual is required for the collection, use or disclosure of personal health information, <u>the individual</u> <u>may withdraw the consent</u>, whether the consent is express or implied, by providing written notice to Sunnybrook's Privacy Office. The withdrawal of consent will not have retroactive effect."

#### Practical Considerations:

- Sunnybrook continues to review with peer providers to align policy and procedures; consensus on procedures is robust enough for legal compliance and "reasonable efforts" implementation at this time.
- Decentralized record keeping and 'copies' present significant hurdles.
  Emerging MOHLTC eHealth systems are now including lockbox features (e.g. ODB Emergency Drug Profile Viewer)
  - Implementation can be inconsistent with established requirements
     Sunnybrook Privacy Office monitors emerging systems for best
  - practices





Sunnybrook Locking Procedures

# Sunnybrook accepts written patient requests for a 'lock' on paper

- charts (see locking flowchart):
  - "Request for Lock" forms, patient brochure, locking procedures and staff FAQ are in place 2 locks have been implemented to date.
  - Discrete elements only: Single items; date-to-date encounters; entire chart
  - Electronic Chart (EPR) locking process will follow once paper process is stable – scope and limits of 'custody and control' require further definition

# All lockbox requests will be reviewed by Privacy Office and Health Records Management on a <u>case-by-case</u> basis:

- Patient must be <u>legally capable</u> of withdrawing consent:
   Patient or SDM only
  - Mentally capable of appreciating risks of locked information
- Patients will be <u>offered</u> a review of their request with a member of Sunnybrook medical staff in order to understand the risks/benefits of locking information and to assist them in identifying appropriate items to lock.

### PHIPA "Lockbox"

### Sunnybrook Lockbox Override Procedures

Sunnybrook clinicians may override a lockbox for direct care purposes (see override flowchart):

- · Notice of a lockbox is clearly indicated on the hospital file
- Override is possible where the information is required "for the purposes of eliminating or reducing a significant risk of serious bodily harm to a person or group of persons'. PHIPA s. 40 (1).
- Override is 'self-service' for Sunnybrook internal use; 3<sup>rd</sup> party requestors will be notified of the presence of locked items before Sunnybrook discloses information

· Overrides are subject to retrospective audit

Lockbox is not effective in preventing <u>permitted</u> or <u>required</u> uses or disclosures under PHIPA:

- Sunnybrook administrative uses (quality of care, planning, etc.)
- · Education and teaching
- Approved research not requiring patient contact
- Required disclosures: Gunshot; Trillium Organ Donations; s. 39/45 reporting (CCO; CCN; CIHI, etc.)

#### LOCKBOX NOTICE

SECTION(5) OF THIS CHART HAVE BEEN REMOVED AND PLACED IN A SEALED ENVELOPE IMMEDIATELY FOLLOWING THIS FAGE AS REQUESTED BY THE PATIENT/SUBSTITUTE DECISION MAKER.

- AND/OR YOU REQUIRE ACCESS TO THE LOCKED PORTION(5) OF THIS CHART FOR ONE OF THE FOLLOWING PURPOSES:
- To aliminate or notuce a significant rise of serious bodily ham For the purpose of examining, assenting, observing or detaining the sizer unset the Mantai Health and Upon receipt of Court Order, Saverth Warnint, or other Order mandating misses of information.
   Ware the pattern authorizes reasons and incluse parties of record the pattern authorizes reasons and incluses parties or forcers.
- CAREFULLY READ AND COMPLETE THE FORM ATTACHED PRIOR TO OPENING THE ENVELOPE.

FOLLOWING YOUR REVIEW OF THE INFORMATION, RESEAL THE ENVELOPE (SEALS INCLUDED INSIDE ENVELOPE) AND RETURN CHART TO HEALTH DATA RESOURCES

#### Clinical Impact Discussion

# 1. Custodians are required to identify <u>potential</u> patient incapability to access their file or to withdraw consent:

- Based on <u>previous incapability</u> as may be indicated in hospital file (e.g. indication of a prior psychiatric encounter or prior designation of clinical decision making ability to a 3<sup>rd</sup> party).
- Indication of incapability ought to trigger a <u>clinical review</u> by 'most responsible physician'.
- Notification to patient of declined request by same physician?
- 2. Identifying and describing the risks of locking a record:
  - Brochure can describe some <u>generic risks</u> of locking records. What other risks (e.g. financial) can or should be listed?

  - Clinical review with patient is optional all requestors to date have refused.
- 3. If clinical review is requested by patient: How to identify the 'best' clinician for this?

  - What additional risks should a clinician be identifying or disclosing to the patient? Should these be captured in the chart? What liability (if any) does a clinician or Sunnybrook accrue in explaining risks? .
  - Likely none, per PHIPA s. 65 and 71(1) waiting on the 1st case!

### PHIPA "Lockbox"

#### Clinical Impact Discussion (cont'd)

### 4. At the point of care - re: clinician consideration to override a lockbox:

- What situations or criteria constitute "prevention of serious bodily harm"?
- Does the lockbox nullify the traditional care provider trust relationship?
- When would a clinical encounter not require all 'available information'?
- Does a care provider or clinician accrue any additional liability based on their decision to either override or not override a lockbox?
- Where the patient may be consulted at the point of care regarding the presence of a lockbox:
  - What are the criteria for a clinician opting to not treat a patient who refuses to rescind a lockbox? •
  - What are the clinical obligations for a clinician who refuses to treat based . on the presence of a lockbox?

#### 5. Other Clinical Impacts?

# **Presentation Agenda**

- 1. Organizational Privacy Issues
- 2. Privacy Policy Development & Implementation Lockbox Overview

3. Towards a Security Framework for Healthcare





Privacy Principle	Privacy Requirement	TEN DI/PAC S Project Policy Statement	Affected TEN DUPACS Project Processes, Service Modules and Systems
Accountability for Personal Health Information	Requirement 1 - Accountable Person	Organizations connecting to the Or and organizations hosting components of the Di-r awast designate and publicly name an individual who is accountable for facilitating compliance with applicable data protection legislation and the following prinscy requirements.	Administrative processes for: I dentifying chief privacy officers and related operational support functions
	Requirement 2 - Third Party Agreements	Organizations connecting to the Di-r and organizations hosting components of the Di-r mast use contractual means to provide a comparable ideal of privacy production while a third party, such as a service provider, is processing PHI.	Administrative processes for: Developing, negotiating and managing Health Information Network Provider and Data Sharing agreements
		Such agreements must include the biblioping informator: The public bit which PM being shared with the bit of anty: a story of the PRP that will be shared with the Bird party: 5 Mer public of the PRP integration and the Bird party: 5 Mer public of the PRP integration of the agreement: 4 objectory on the third party upon termination of the agreement:	<ul> <li>Undertaking due diligence or privacy obligations and warrants</li> </ul>
	Requirement 3 - Privacy Policy and Practices (see Security Requirement 2)	Organizations connecting to the Di-r and organizations hosting components of the Di-r most implement policies and practices, including: a) implementing procedures to protect PHI b) Establishing procedures to receive and respond to privacy related completiat and inquiries	Administrative processes for: Development and maintenance of a privacy policy and related processes Policy training for Users Duble competition of the
	(see Privacy	<ul> <li>c) Training users and communicating to users information about the organization's privacy policies and</li> </ul>	Policy
<u>T.E.N.</u>	1		



#### Security

Proposed Privacy and Security Framework

#### Challenges:

- Picking the Right Principles:
   PHIPA is a great start, but other Acts apply in an
   ISO 27799 is better...but is it any more practical than 17799?
- Achieving all of the Requirements:
   CHI lists over 28 Privacy and 53 Security Requirements in it's framework achievable?
- Conducting meaningful PIA/TRA:

   Experts needed to identify/quantify all of the risks
   Risk Management is an art: subject to bias and budget
- Conducting meaningful PIAs/TRAs:
   Experts needed to identify/quantify all of the risks
   Scope grows quickly beyond single systems

- Selecting the Right Policy:
   Public statements of accountability not everyone will agree with your approach!
   Policy alone doesn't get the job done: and walking the talk may require revisiting the policy
- Poincy active doesn't get the purchase and wanting the tark may require
   Delivering on Admin and Technical Processes:
   Accountability becomes decentralized and requires active management with multiple agents and partners
   Good News: Healthcare relevant best practices for P&S management are becoming more available

# Thank You

Sunnybrook Health Sciences Centre Privacy Office – <u>privacy@sw.ca</u>

> jeff.curtis@sunnybrook.ca (416) 480-6100 ext. 3538

Public info at <u>www.sunnybrook.ca</u> "Patient's and Visitors" > "Privacy and Confidentiality"

# The re-identification of anonymized records in Ontario

Khaled El Emam (PhD), Associate Professor, University of Ottawa

Bio:

Dr. El Emam is an Associate Professor at the University of Ottawa, Faculty of Medicine and a Canada Research Chair in Electronic Health Information at the University of Ottawa. His research office is at the Children's Hospital of Eastern Ontario Research Institute, where he is leading the eHealth research program. In addition, Khaled is the Chief Scientist at TrialStat Corporation, a company that develops electronic data management systems for clinical research. Previously Khaled was a senior research officer at the National Research Council of Canada, where he was the technical lead of the Software Quality Laboratory, and prior to that he was head of the Quantitative Methods Group at the Fraunhofer Institute for Experimental Software Engineering in Kaiserslautern, Germany. In 2003 and 2004, Khaled was ranked as the top systems and software engineering scholar worldwide by the Journal of Systems and Software based on his research on measurement and quality evaluation and improvement, and ranked second in 2002 and 2005. Currently, he is a visiting professor at the Center for Global eHealth Innovation at the University of Toronto (University Health Network) and at the School of Business at Korea University in Seoul. He holds a Ph.D. from the Department of Electrical and Electronics Engineering, King's College, at the University of London (UK).

### Measuring Re-identification Risk

Khaled El Emam University of Ottawa

# Collaborators

- General Sam Jabbouri, Carleton University
  - Scott Sams, London School of Economics
  - Youen Drouen, Universite Lumiere Lyon 2
  - Michael Power, Gowling Lafleur Henderson LLP

These results will appear in the Journal of Medical Internet Research (www.jmir.org)

> v1.2 - 2 Khaled El Emam – Measuring Re-identification Risk

### **Our Scenario**

- - The first step is to understand the different ways in which this database can be attacked, then we can construct defenses against these attacks

v1.2 - 3 Khaled El Emam – Measuring Re-identification Risk











# Re-identification in US - I

- Contents
  Contents
  It is possible to identify 87% of the US
  population using {DoB, gender, 5-digit ZIP}
  by linking with publicly available information
  - About half of the population can be identified by {*DoB, gender, place*} where *place* is the city, town, or municipality where the person resides
  - At the county level, 18% of the population can be uniquely identified {DoB, gender, county}

v1.2 - 8 Khaled El Emam – Measuring Re-identification Risk





#### Identification Databases - I

- Contentia General
  We tried to identify public or semi-public population or sub-population databases in Ontario to use as sources with {DoB, initials, postal code}
  Public Data is available to the general
  - public, for free or a reasonable fee with a reasonable amount of effort to get access to it, without a review by the data holding institution nor the need to sign a confidentiality agreement with the data holding institution that restricts what can be done with the data

v1.2 - 11 Khaled El Emam – Measuring Re-identification Risk























	What is the suspess rate 2		
ontents General		CPSO	LSUC
	Ability to get home postal codes (source: PPSR and telephone directory)	60%	45%
	Ability to get practice/firm postal codes (source: CPSO/LSUC)	100%	100%
	Ability to get date of birth (source: PPSR)	40%	45%
	Ability to get gender (source: CPSO/genderizing LSUC)	100%	100%
-summary	Ability to get initials (source: CPSO/LSUC)	100%	100%
Fod			_















- Contents
  Contents
  We should not restrict access to data sources, such as the PPSR, because there are legitimate business needs for their existence
  - Data sets where any sub-population can be listed (e.g., lawyers, physicians, homeowners) can be re-identified with relatively high probabilities
    - It would not be possible to do this with youth because the data sources used do not exist for youth

v1.2 - 23 Khaled El Emam – Measuring Re-identification Risk





Contacts Contacts General Re-d Khaled El Emam kelemam@uottawa.ca (613) 797 5412 www.ehealthinformation.ca
#### Privacy Considerations During the Implementation of Electronic Health Records

Glen Geiger, Medical Director, Clinical Information Systems, The Ottawa Hospital

Bio:

Dr. Geiger has an undergraduate degree in Electrical Engineering at the University of Waterloo, and went on to obtain his medical degree from McGill University in 1988. He completed fellowship training in General Internal Medicine at University of Western Ontario in 1992, and then undertook a Masters of Biomedical Engineering at the University of Toronto, completed in 1995.

He has worked on Electronic Patient Record systems for over ten years and has continue to practice medicine as an academic internist.

Dr. Geiger is currently the Medical Director, Clinical Information Systems at the Ottawa Hospital where he is leading the hospital's efforts to implement Computerized Physician Order Entry.

Dr Geiger is a national leader in Health Information Systems implementation. His major areas of interest include:

- Care Process Re-engineering
- Clinical Decision Support
- Patient Medication Safety
- Health Care quality and Outcomes Measurement
- Personal Health Information Privacy



## Outline

- Applying PHIPA to care delivery: The devil is in the details
   HIV results
  - Employee Results
  - Employee Results
     Psychiatry Notes
  - VIP status
- Applying PHIPA elsewhere in the enterprise
- The Sinister Case of HO-002
- Personal Recommendations



Maintaining Privacy while delivering health care

## **HIV Results**

### **HIV Results**

- As of November 1<sup>st</sup>, 2006, HIV results will now upload from the laboratory system into the Electronic Patient Record at the Ottawa Hospital
- This information had previously been excluded as the result of a decision making process lost in the 'mists of time'
- The decision to include this information was ultimately taken by the Medical Advisory Committee

### Reason to include HIV

- The text of Discharge Summaries and some clinic notes already available through the EPR contained information about the patient's HIV status
- Clinic encounters with HIV specialists could not be systematically hidden because these physicians also have a non-HIV practice
- The medication lists are available online through the EPR and include the display of Protease inhibitors and anti-retro-viral drugs.
- · Times have changed

## **Employee Results**

#### Exclusion of Employee Results from the EPR

- It has been the practice of Occupational Health, to register staff members against special outpatient accounts so that their results do not populate the EPR
  - This has been done through paper requisitions with special stamps to identify them as Occ Health requests
  - Typical tests would include MRSA screening and HIV testing after a needle stick injury

# Issues arising from special handling of Employee Results

- In the event of a needle stick injury, we are going to require the patient to be tested for HIV and will record their result in the EPR
  - But our staff get special treatment, we exclude their results from the EPR
- 2. What do we do when staff members become patients?
  - Clinicians caring for them will be unable to see their HIV results and MRSA status
  - This creates the potential for substandard care and liability

Treating the Personal Health Information of staff differently from that of everyone else creates two classes of citizens: That's wrong!

Corollary: If our own staff don't trust us to keep their information private, why should anyone else?

**Psychiatry Notes** 

## **Psychiatry Notes**

- It has been the practice of many hospitals and psychiatrists to segregate patient's psychiatric histories and inpatient encounters from other personal health information, citing the Mental Health Act as justification
- At the Ottawa Hospital, inpatient psychiatric encounters are not readily viewable. The user must specifically remove a filter in order to view all encounters
  - At this point the user is warned about the seriousness of breaching patient confidentiality
  - The user gets the same warning if he or she tries to open the Psychiatry inpatient location roster

#### Issues Relating to Psychiatric Notes

- 1. The Personal Health Information of a patient seen in the Emergency Department with a drug overdose is accessible to all
  - While the patient is treated for the overdose in the ICU and the acute care med/surg units, no special protection exists
- If a patient with a psychiatric diagnosis is sent home without ever being admitted to psychiatry, no special restrictions are placed on the encounter record or the discharge summary
  - But if the patient is accepted in transfer to the psychiatric ward, the encounter is marked as privileged

Treating the Personal Health Information of patients seen by psychiatry, differently from that of everyone else creates two classes of citizens: That's wrong!

Corollary: The tools to restrict access to such records are clumsy and ineffective.

**VIP** Patients



## Issues arising from the VIP flag

- Who do we set the flag for?
  - Politicians
  - Celebrities that we've heard of...
     ✓ Sean Connery
    - K-Fed who? Beckham who?
  - Anyone? Everyone?
- Maybe we should make all of our staff members VIP's
  - Maybe we should at least give all of our staff members the option to designate themselves as VIPs
  - Does VIP status lose its meaning if thousands and thousands of people acquire this attribute

Maintaining Privacy while measuring quality and doing research "...for after the Seventh Seal was opened I raised my eyes and beheld vast rivers of patient information flowing in all directions..."\*

\*Revelation 8:1



## TOH Physician Advisory Committee

- · Meets bimonthly
- Every meeting is completely taken up by physicians asking for approval for new clinical databases. The justifications are always the same
  - To carry out research on quality
  - To deliver better care
- The deliberation is always the same
  - Do we have the resources to address the request?
  - The question is never, "Does your request to collect, use and disclose patient information over-ride our obligation to respect patient privacy?"

#### The Thirst for Data

"Such was the Spaniard's insatiable demand for gold, that the Aztecs came to believe that Cortez and his men needed it to live..."

- Clinicians and scientists today behave as if they have a right to acquire patient information
  - Any suggestion to the contrary produces apoplexy and warnings that the health care system will crumble (or at least their academic careers) if they can't have this data.







## Details of the Incident

- Patient (Complainant) admitted to the Ottawa Hospital, identified from the outset that she was concerned that her ex-husband (lets call him Boris), an employee of the hospital, might use her health information in their ongoing divorce proceedings and custody battle
- Ultimately, the ex-husband did indeed confront the patient with detailed knowledge of her medical condition and recent treatment, prompting the complaint
- The patient contacted the Ottawa Hospital Privacy Office, prompting them to set the VIP flag on the patients records

#### The Investigation

- The Ottawa Hospital was able to audit the Electronic Patient Record System and show that the ex-husband's girlfriend, a nurse at the hospital, lets call her Natasha, accessed the patient's information multiple times.
- The hospital confirmed that there was no care relationship that could explain this access
- Internal disciplinary action was taken against both employee's
  - Natasha was suspended without pay for four weeks
  - Boris was suspended without pay for 10 days

### Findings: What went right

- · Staff in the hospital noted the patient's concerns
- Steps were taken to ensure that the patient's ex-husband was not scheduled to work in areas where the patient would be
- The IPC acknowledged that the hospital worked proactively to address the physical security of the patient in this manner
- The VIP flag was set after the complaint to the Ottawa Hospital Privacy Office
- The hospital was able to audit and identify the inappropriate access

#### Findings: What went wrong

- Although the hospital was pro-active in addressing the patient's physical security, they were woefully lax in addressing the patient's privacy
- The hospital's existing policy "Protecting Patient's Privacy" was not followed...
  - VIP flag not set till after complaint
- The nurse continued to access the patient's information for a further 3 weeks after the VIP flag was set
  - Hospital did not confront the staff member because they were following their complaint procedure with Human Resources and the union
  - Hospital did not disable access by the nurse



The patient noted in her complaint to the IPC that following notification of the Ottawa Hospital's Privacy Office, "illegal access to [the complainant's] personal health information continued unabated...," for an additional three weeks...

The hospital advised that during the course of its investigation, the nurse did indeed ignore the VIP flag and accessed the complainant's electronic health record on three further occasions

#### Is there a theme emerging here?

- Special security features to protect HIV status will not achieve the desired effect
- Special security for psychiatry encounters does not achieve the desired effect
- Just plain excluding employee information to ensure their privacy is a 'dicey' proposition
- The VIP flag works, but execution has been flawed and the question of who should be identified as a VIP remains



The answer lies <u>not</u> in increasing electronic security measures...building a fortress around personal health information...

but rather, through vigorously reinforcing the culture of respect for patient privacy "Hospitals must ensure that they not only educate their staff about the *Act* and information policies and practices implemented by the hospital, but must also ensure that privacy becomes embedded into their institutional culture."

Ann Cavoukian, HO-002

Personal Recommendations to Enhance the Culture of Privacy

## **Recommendation One**

Ongoing auditing of Clinical Information access and active follow-up
 – Users should expect routine calls to check up on their actions

 It would not take many such calls across the user community to establish a zero tolerance attitude

Ongoing efforts to find ways to filter suspicious events out of the massive audit logs. Focus on...

- Single patient look-up events
- Change of location events
- Remote access events
- Large access events



#### **Recommendation Two**

- Establish convincing oversight for all registries and disease management/tracking/quality monitoring databases
- Stakeholders involved with such databases should understand and acknowledge that...
  - Using patient information is a privilege
  - They will be held accountable for misuse or disclosure
  - Maintain audit trail of which patients are within the scope of the database

## **Recommendation Three**

- The Research Ethics Board should be expected to...
  - Define the scope of the researcher's data collection, use, retention and release in <u>detail</u>...
    - · Which data for which patients?
    - How long can the information be held? (can't be
    - indefinite)How can the information be shared with other researchers or research sponsors?
  - Request description of data security measures,
  - maintenance of passwords, etc. – Establish final accountability of the researcher including
  - signed acknowledgement
  - Maintain an audit trail of approved research requests



## Conclusions

· Yes, things have improved following the introduction of PHIPA

 The establishment of a legal framework and complaints process for breaches of privacy will focus the attention of Health Information Custodians on this issue

- Orientation programs for employees are placing increased emphasis on privacy
- We still have a way to go...
  - Respect for patient privacy needs to become second nature for clinicians and researchers. This would be enhanced through...
    - An active process of auditing and follow-up for clinical access
      An active process of oversight for research, registries and quality measurement activities

#### Technology Aids Privacy Compliance in Healthcare

Michael Gurski, Bell Security Solutions

#### Abstract:

Privacy in the healthcare sector has moved to the executive management agenda. The reason for this is health privacy legislation that introduces the patient as an actor in the identity management schema and a controller of their personal health information (PHI) under different circumstances. With the evolution to electronic health records, regional health information data centres and the ready access to PHI needed for effective and efficient healthcare privacy technology solutions need to be designed into healthcare systems. This talk will explore the challenges to building privacy into healthcare systems as well as some solutions and promising lines of privacy enhancing technology research. The areas covered in the presentation include technologies that solve patient consent management and lock box functionalities, user centric identity management that provide patient controls, as well as privacy enhancing technology research that will have commercial interest in the health care space.

#### Bio:

Mike Gurski is the Director of the Bell Privacy Centre of Excellence and the Privacy Strategist for Bell Security Solutions Inc. (BSSI), Canada's premier security and privacy solutions provider. He is an active member of the International Security Trust and Privacy Alliance working to develop ISO standards for privacy. Prior to joining BSSI, he chaired an international Privacy Enhancing Technology Testing and Evaluation Project to develop privacy evaluation standards. He also acted as the Chief Technology Advisor at Ontario's Information and Privacy Commission. He is on the Board of the Privacy Enhancing Technology (PET) Research Workshop, and chairs the international PET Executive Briefing Conference. Mike is also a founding member of the "The Privacy Network", a knowledge exchange network to link various privacy communities in Canada.

## Building Privacy and Security Technology into Health Care Environments.

#### The Preconditions & Solutions

Mike Gurski Privacy Strategist Bell Security Solutions Inc. Head: Privacy Centre of Excellence November 13 2006

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#### Our Agenda

- Setting the Context:
  - Dispelling the misconceptions around Privacy and Security
- The Necessary Foundation Stones for introducing privacy protections
- The Role of Privacy Technologies in Health Care
  - Addressing the Perceived Barriers to Introducing Privacy Technologies
  - The Argument for Introducing Privacy Technologies
  - Privacy Solutions for various environments
- Discussion

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#### The Role of Privacy Technologies

- Are filing cabinets scalable?
- · How can privacy technologies increase health care efficiencies?
  - Before breach
  - After breach
- · What technologies can you introduce, from the doctor's office to the EHR?

#### Laying the Foundation

- The Prerequisites to Introducing Privacy Technology Solutions
  - High Performance Privacy Organization
    - Roles & Responsibilities Organizational Design
  - Privacy Strategy with Measured Outcomes
  - Enterprise Privacy Architecture
  - Privacy Policies & Procedures
  - · RFP process that incorporates specific privacy functionality requirements
  - · Enterprise PIA's, as opposed to project specific PIA's
  - Integrated TRA/PIA capability and feedback to systems design
  - · Role of PIA's in building privacy into an enterprise

#### What is a High Performance Organization?

• 1 - The right people are the origin and end of the high-performing organization.

- Aligned, teamed, energized, capable, and pioneering people create high-performing organizations, and attracts, nurture, and develop these people..
- 2 People at high-performing organizations are guided by a single imperative:
  - to maximize public service through learning.
  - They focus on leveraging learning into perfecting the achievement of the Organization's intent.
- 3 All elements other than people are optional.
  - The traditional trappings of organizations (structure, strategy, systems, procedures, equipment, tools, and facilities) contribute nothing to its success except as they serve and are used by its people.

## Steps to a High Performance Privacy Organization.

- · Educate leadership and staff on privacy
- Require privacy expertise in management and staff
- Uncover and remove the obstacles to high-performance and realize the opportunities for advancement/leadership
- Engage your people in service improvement activities that align to your Organization's intent, team them in making change, stimulate their energy with opportunities to make a difference, enable them with knowledge and skills, and encourage them to see privacy in new ways
- Elevate your people's ability to generate new ideas, acquire privacy knowledge rapidly, and transfer it efficiently across the organization
- Conduct renewal sessions that reflect on your progress, extract learning, and fold that learning into increased privacy successes.

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#### Lessons on an Enterprise Privacy Strategy?

- A Lesson From Peru:

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The Dentist, the Ballerina, and Abimael Guzmar

The Shining Path Terrorist Organisation

- The tragedy of an aversion to high performing organizations.
   A Lesson from the Federal Government:
  - Is the Social Insurance Number a file tag or an identifier?
  - Is there a federal Identity Management Strategy or Policy?
- A Lesson from Quebec:
- Minister Gautrin, IDM, My Citoyen, Cliqsecur, Privacy
- A Local Lesson
- You know better than us.

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## Components of an Enterprise Privacy Strategy.

- Walk before your fly:
  - · A lesson in e-mail encryption
  - Privacy Acculturation
  - Strategy Articulation (applying risk management techniques)
  - Planning and Implementation
  - Missionary Work
- Achieving Cruising Altitude:
  - Ongoing education and training
  - · Periodic reinforcement of importance of privacy
  - Operational reviews and Audits
  - Strategy and Plan review

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#### **Privacy Strategy Content**

- Your Strategy should set out the direction for your Enterprise Privacy Architecture
- Consider enshrining privacy architecture principles in policy First you need an enterprise privacy architecture
- Every HIC should have a PIA policy as part of its Strategy
- Policy should be specific enough to ensure that its objectives are achieved and measurable, but broad enough to permit flexibility in its application
  - Needlessly prescriptive privacy policy creates resistance
- Recognize that Policy is not enough.



#### **Risk management**

- Privacy planning is more effective if approached from a risk management perspective than a legal compliance perspective
  - Risk management permits the efficient allocation of resources Legal compliance requires the allocation of resources to all compliance issues regardless of risk
- The PIA is the primary risk assessment tool but is an orphan and needs to expand to incorporate threat assessments
  - Ensure that PIAs don't become bureaucratic exercises in which the completion of the PIA is more important than its conclusions
- Ensure the PIA drives back into the project management cycle. .
- External expertise should be brought in to do PIAs only if the project is unusual or complex enough that internal expertise is inadequate.
- Internal expertise should be adequate for most PIAs in a High Performing Organization.

#### The Barriers for **Privacy Technology Solutions**

only.

I cannot do it, Captain, I don't have

the power. We're on Impulse Engines

- No legal requirements for using technologies
- No funding source
- No off the shelf solutions
- Legacy Systems
- Limited ramifications of privacy breeches
- A privacy architecture with options
- The role of RFP's
- The role of Privacy Impact Assessments

#### Privacy Technology Assumptions going in.

- In so far as technology is concerned, privacy and security must be considered in the same breath; it is not a balancing act, this is not the Cirque de Soleil
- Like security, privacy must be automated to be effective in high-volume, transaction oriented information systems!
- Privacy automation remains in its infancy, but sufficient progress is being made to justify its inclusion in strategic planning
- The use of privacy expert systems, especially for privacy impact assessment, is come of age.
- The enterprise privacy architecture guides information systems development and redevelopment

#### The Privacy Technology **Pieces: Conceptually** Authentication & Authorization

- Privilege Management
- Consent Management
- Audit Trail Management

The Privacy/Security Challenge:

How do you manage health information in a privacy protective way that actualizes PHIPA and ensures the security of EHR's?



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Decrease caregiver frustration and improve system use.

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#### Provide Strong Privacy Auditing Solution

- The P&S solutions logs audit messages from all sources following IHE's ATNA security profile. Messages include:
  - PHI access, modification, disclosure (e.g. emergency override access)
     administrator access to audit logs
  - administrator access to audit logs
     security incidents
  - privacy events
  - security events
- Audit logs in a secure, centralized location to prevent tampering (see Security).
   The solution will provide a mechanism for digitally signing audit messages at the source.
- All audit messages generated under context management can be stored in the central repository.

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#### Conclusions:

- Focus on the people in your organisation first and foremost
- Use privacy strategies and policies to support their performance
- Create a privacy learning environment, reward privacy expertise
- Pilot the new high performing privacy organization
- Introduce Privacy & Security Technologies in the Right Context
- Shift to designing privacy in from the get go.

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Contact Int	formation	
	Mike Gurski	
	Privacy Strategist	
	Head: Privacy Centre of Excellence (PCE)	
	Bell Security Solutions Inc	
	905-751-4310	
	mike.gurski@bell.ca	
Bell Security Solutions Inc.		Bell



#### Privacy Enhancing Technologies: A Microsoft Perspective

Steve Heck, Privacy Officer, Microsoft Canada

#### Abstract:

While Health Practitioners, Project Managers and IT Professionals fully appreciate that respect for privacy principles is a foundational requirement for any health project, implementing privacy safeguards remains a challenge. As the practice of privacy becomes better understood, so do the privacy safeguards instantiated through policies, procedures, people readiness and products become better understood. Join Steve Heck, Privacy Officer for Microsoft Canada, as he discusses technologies that enhance privacy and the processes that can be used to ensure that they are implemented correctly.

#### Bio:

As Group Manager, CRM / Privacy Officer, Steve oversees Microsoft's Campaign Operations, Data Quality, Analytics, and Process Management Teams as well as holding responsibility for all Customer Privacy related issues. Steve is a longtime member of the CRM community in Canada having spent over 13 years in the information and marketing arena.

Steve has been involved in Privacy industry in different capacities dating back to the introduction of Bill C-6 and its integration into the financial services industry in the late 1990's. Steve's ownership for customer data and related business functions has put him front and center on Privacy issues that continue to evolve as customer data flows through all aspects of our economy.

Steve took over responsibility for the Privacy Office at Microsoft Canada in December 2005 given his privacy experience and his stewardship responsibilities for the use and protection of customer data at Microsoft.

Since then, Steve has focused a great deal of effort to implement Microsoft Corporation's Global Privacy Policy within Microsoft Canada ensuring that MS respects both Canadian Privacy laws, as well as our Customer's preferences and expectations.

## Privacy Enhancing Technologies: A Microsoft Perspective

Steve Heck, Privacy Officer – Microsoft Canada

### Outline

- Privacy Officer's Perspective
- Microsoft's Experience
- Privacy Enhancing Technology
- Looking Forward

## Privacy

"the right to control access to one's person and information about one's self."

> Privacy Commissioner of Canada, speech at the Freedom of Information and Protection of Privacy Conference, June 13, 2002

3

























#### Governance

- Executive Commitment to Privacy
- Privacy Officer Access to Senior Management
- Define Accountability
  - PCO is the Privacy SME / Consultant / Liaison / Auditor
  - Organizational units own the risk

## People Enhancements

- Use the Technology You Have
   Hyper-links, access permissions, limiting collection, file transfer processes, password protection, e-mail policies
- Define Standard Processes
- Educate
- What is privacy?
- What is their responsibility?
- Why is it important?
- Design Applications with Privacy in Mind
- Drive for Simplicity & Clarity

















Microsoft's Commitment to Privacy









## Sample of TwC Output So Far:

- Microsoft Products
  - . .
  - Windows Defender antispyware tool Microsoft Windows XP Service Pack 2. safeguard from hackers, viruses, etc. • Fighting spam and filtering content. - 3+ billion spam e-mails are blocked daily
  - Microsoft Phishing Filter - anti-phishing add-in in Hotmail and I.E 7.0
  - Rights Management. protect content at the file level regardless of where it goes.
     MSN. Parental Controls, Pop-Up Guard, Junk E-mail Guard
  - Sender ID. Collaboration with industry to stop domain Spoofing .
  - Privacy tools for removing unwanted software. .
- Global Privacy Processes
- Customer Education & Resources (Be Web Aware)
- Thought Leadership Identify Management

"Four years ago, Microsoft committed to Trustworthy Computing. Today, that commitment is even stronger—it's part of our daily compraine culture.\* Trustworthy Computing VP Scott Charney

## New Technology Enhancements

#### Windows Rights Management

- Windows Vista
- Internet Explorer 7
- Office 2007
- Exchange 2007
- SharePoint / Groove
- Audit Collection Services

Microsoft's Security Vision Is Much More...

Establishing **trust** in computing to realize the full potential of an interconnected world

## The Internet Identity Crisis

- Phishing & Phraud
- Password fatigue
- Inconsistent, proprietary identification mechanisms











## **Identity Facts**

- Too Many User Repositories
  - Enterprises have 68 internal and 12 external account directories
  - 75% of internal users and 38% of external users are in multiple stores
- Increasing IT Operational costs
- 45% of all help desk calls are for p/w resets
  - Organizations are managing on average 46 suppliers, spending over 1380 hours managing changes to access privilege.
- Inefficient Account Provisioning/De-Provisioning
- User management consumes 34% of the total time IT spends on IdM
- User accounts get created in 16 systems and deleted in 10.
- Impact on User Productivity
  - On average IT is managing access to 73 unique applications requiring user access.
  - Average user spends 16 minutes a day for logins
    SSO increases user productivity by 15% and efficiency by 18%




What is Identity Management?		
Directory Services	Repositories for storing and managing accounts, identity information, and security credentials.	
Access Management	to The process of authenticating credentials and controlling access to networked Of resources based on trust and identity.	
Identity Lifecycle Management	The processes used to create and delete accounts, manage account and entitlement changes, and track policy compliance.	



- A set of claims someone makes about me
- Claims are packaged as security tokens
- Many identities for many uses
- Useful to distinguish from profiles



## Identity is Matched to Context

### In Context

- Bank card at ATM
- Gov't ID at border check
- Coffee card at coffee stand
- MSN Passport at HotMail

## Out of Context

- Coffee card at border check
- Maybe Out of Context?
- Gov't ID at ATM
- SSN as Student ID
- MSN Passport at eBay







## Overview of Health Policy as it Pertains to Electronic Personal Health Information

Ross Hodgins, Director of Access and Privacy Division, Health Canada

## Abstract:

Improved information technology provides easier access to information, yet it can increase the risk of privacy breaches. This presentation will review key federal privacy legislations and policies (including the Privacy Act, Access to Information Act, Pan-Canadian Privacy and Confidentiality Framework and PIPEDA) that pertain to personal health information in general and electronic health information specifically. Policy and awareness raising initiatives currently in place at Health Canada in implementing these legislations and policies will be highlighted.

## Bio:

Ross Hodgins is Director/Coordinator of the Access to Information and Privacy Division in Health Canada. He is responsible for establishing a centre of expertise within the Department and for collaborating with representatives from the health sector to advance the protection of privacy and mitigate privacy risks. In addition, he manages the operational unit that responds to access to information and privacy requests.

Prior to working at Health Canada, Ross was a Senior Privacy Advisor at the Treasury Board Secretariat. During his career at the Secretariat he developed several information management, communication, access to information and privacy policies. In the privacy field, he implemented government-wide policies and guidelines related to data matching, control of the Social Insurance Number and privacy impact assessments. He also established the Info Source program which is a series of publicly-available databases and publications describing the Government of Canada, its programs, services and information holdings.

Ross has a Masters of Library and Information Sciences from the University of Western Ontario.

*	Health Santé Canada Canada
	Overview of Health Policy
	Electronic Health Information
	Electronic Health Information & Privacy Conference November 13, 2006
	Ross Hodgins Director / Coordinator Access to Information and Privacy Division



*	Health Samé Canada Canada
	Challenges
	<ul> <li>To respond to Canadians' privacy and confidentiality expectations</li> </ul>
	<ul> <li>To harmonize federal/provincial/territorial privacy regimes</li> </ul>
	<ul> <li>To provide practical policies and guidelines that reflect the realities and requirements of the health system</li> </ul>
	<ul> <li>To ensure a consistent approach in the development and deployment of pan-Canadian electronic health records solutions</li> </ul>
	Canadi
	3

•	Health Santé Canada Canada Electronic Health Records
	<ul> <li>Pan-Canadian electronic health record system is a priority of Ministers of Health and Deputy Ministers of Health</li> </ul>
	<ul> <li>Critical to improving patient safety and the quality of health care services for Canadians</li> </ul>
	<ul> <li>Recognized as an innovative vehicle to improve and sustain Canada's health care system</li> </ul>
	<ul> <li>Federal/provincial/territorial partnership with Canada Health Infoway</li> </ul>



## Heatting Canada Pan-Canadian Health Information Privacy and Confidentiality Framework Set of harmonized principles and provisions for the collection, use, disclosure and protection of personal health information Conference of F/P/T Deputy Ministers recognized that the Framework will serve as a basis to review and revise, as necessary, existing legislation, or enact new legislation in each jurisdiction reflecting the rules in the agreed-to Framework



*	Health Santé Canada Canada
	Selected Privacy Issues
	<ul> <li>Definitions of personal information and personal health information</li> </ul>
	<ul> <li>Consent for collection, use and disclosure of personal information for health care</li> </ul>
	<ul> <li>Use and disclosure of personal information without consent for research</li> </ul>
	<ul> <li>Disclosure of personal information without consent for surveillance</li> </ul>
	<ul> <li>Disclosure of personal information without consent in the public interest</li> </ul>
	<ul> <li>Outsourcing and transborder flows of personal information</li> </ul>

Canadi

## Health Santé Canada Canada **Definitions of Personal Information** and Personal Health Information Information about an identifiable individual Recorded and unrecorded information Business contact information Canadi

*	Canada Same Canada Consent for Collection, Use and Disclosure of Personal Information for Health Care
	<ul> <li>Consent rules vary substantially under Canadian privacy legislation</li> </ul>
	<ul> <li>Public sector privacy legislation allows for collection of personal information without consent for the purposes of operating a program and permits use and disclosure for "consistent uses"</li> </ul>
	<ul> <li>Pan-Canadian Health Information Privacy and Confidentiality Framework recognizes</li> </ul>
	<ul> <li>privacy as a consent-based right</li> </ul>
	<ul> <li>implied, knowledgeable consent within the circle of care</li> </ul>
	<ul> <li>express consent for disclosures of personal information outside the circle of care</li> </ul>

*	Canada Same Canada Use and Disclosure of Personal Information Without Consent for Research
	<ul> <li>General privacy legislation permits use and disclosure of personal information for research without consent but with varying levels of conditions</li> </ul>
	<ul> <li>Health sector privacy legislation permits use and disclosure of personal information provided notice is given of the intended research and there is reference to applicable privacy regulatory authorities</li> </ul>
	Chondl

## Health Canada Santé Canada Disclosure of Personal Information Without Consent for Health Surveillance All privacy statutes allow for disclosure of personal information without consent where required by law and in emergency circumstances Health sector privacy legislation permits disclosure of personal information without consent subject to certain constraints Requirement for health protection legislation to balance authorities to collect, use and disclose personal information with appropriate checks

Canadil

*	Heath Canada Canada Use and Disclosure of Personal Information Without Consent in the Public Interest
	<ul> <li>Public sector privacy statutes allow for disclosure of personal information without consent in the public interest with reference to oversight bodies</li> </ul>
	<ul> <li>Health sector privacy legislation does not contain an explicit public interest exception but allows for disclosures of personal information without consent in extraordinary circumstances</li> </ul>
	Chronelli 13



Health Canada Sarré Canada
 Organizational Challenges
 Compliance

 Need to ensure compliance with legislation, policies and guidelines

- Mitigation of privacy risks
  - Privacy requires a shared management approach
     Corporate, branch, and regional privacy activities must fit within a coherent organizational approach
  - Privacy expertise and support need to be available to all staff

Canadii

## Health Canada Santa Canada Drganizational Initiatives Legislative renewal Corporate policy and guidelines Data sharing De-identification / re-identification Research Ethic Boards Privacy Impact Assessments Training and awareness Education

# Health Canada Same Canada Legislative Renewal in Health Canada Modernize older health protection statutes under a comprehensive framework Determine the right balance between the need for Health Canada to have access to information for public health purposes and the need to protect the privacy and confidentiality of sensitive personal and commercial information, particulary in electronic environments Resolve regulatory gaps hampering technological uses, e.g. e-prescribing Ensure that the renewal proposals are aligned with the Pan-Canadian Health Information Privacy and Confidentiality Framework

## Corporate Privacy Policy

- To improve privacy management
- To promote greater compliance with privacy
- To respond to the needs of staff
- To demonstrate due diligence
- To foster and facilitate horizontal management of privacy by means of training and awareness

Quandi

Health Santé Canada Canada



*	Health Santé Canada Canada
	De-identification / Re-identification
	<ul> <li>Policy to provide a set of principles that         <ul> <li>balance the need for openness and transparency and the need to protect personal information</li> <li>support an accountability structure</li> </ul> </li> <li>Guidelines and best practices to assist program managers in         <ul> <li>the development and maintenance of databases that support program objectives and address the risks of re-identifying individuals pursuant to disclosure of data</li> <li>de-identifying data sets for uses beyond the original purpose</li> </ul> </li> </ul>
	Cunnedii. 20

*	Fleatin Sande Canada Canada Research Ethics Boards
	<ul> <li>To build on existing guidelines and develop best practices to assist researchers in addressing privacy issues when preparing proposals for REBs</li> </ul>
	<ul> <li>To partner with national research ethics organizations to develop tools to assist members of REBs in evaluating proposals involving the collection, use and disclosure of personal information</li> </ul>
	<ul> <li>To develop training and awareness tools specifically for researchers and members of REBs</li> </ul>
	Guandi
	21

*	Health Santé Canada Canada	
	Privacy Impact Assessments	
	<ul> <li>Government-wide / cross-jurisdictional</li> <li>Policies and guidelines</li> <li>Courses for managers / practitioners</li> <li>Audit guides</li> </ul>	
	<ul> <li>Organizational         <ul> <li>Fact sheets</li> <li>Toolkit</li> <li>Training and awareness</li> <li>Standing offers</li> </ul> </li> </ul>	
		Canadi
		2

*	Health Santé
	Training and Awareness
	<ul> <li>Privacy courses - Basics / Advanced</li> </ul>
	<ul> <li>Targeted privacy courses – Researchers / Surveillance</li> </ul>
	<ul> <li>Privacy Impact Assessment courses - Basics / Advanced</li> </ul>
	<ul> <li>Information Management – Orientation presentations and videos</li> </ul>
	Electronic learning tools

*	Health Santé Canada Canada
	Education
	<ul> <li>University of Alberta certificate course on privacy and personal health information</li> </ul>
	<ul> <li>Collaboration between         <ul> <li>University of Alberta</li> <li>Office of the Information and Privacy Commissioner of Alberta</li> <li>Office of the Privacy Commissioner of Canada</li> <li>Health Canada</li> </ul> </li> </ul>
	Course to be launched in September 2006 in both     official languages     24

<b>*</b>	Realth Sarté Canada Canada Federal/Provincial/Territorial Health Privacy Network
	<ul> <li>Establish a pan-Canadian network of health privacy contacts</li> </ul>
	<ul> <li>Identify emerging privacy issues of mutual concern</li> </ul>
	<ul> <li>Provide consistent advice</li> </ul>
	<ul> <li>Share existing privacy tools</li> </ul>
	<ul> <li>Develop generic policies and guidelines in relation to personal health information</li> </ul>
	25

 

 Heatth
 Santé Canada

 Thank You!

 Ross Hodgins

 Director / Coordinator

 Access to Information and Privacy Division

 Health Canada

 613-946-3179

 ross\_hodgins@hc-sc.gc.ca

## Health Chips? Using Implantable RFID to link Patients to Health Records lan Kerr, University of Ottawa

## Abstract:

Since the US Food and Drug Administration approved VeriChip as a medical device in October, 2004, 232 doctors in 80 hospitals have elected to use the implantable VeriMed Patient Identification system as a means of linking patients to electronic health care records. Although Canada's Therapeutic Products Directorate has not yet approved the implantable RFID technology for use in Canada, the VeriChip corporation has recently opened offices in Vancouver and Ottawa. This presentation examines some of the legal and ethical issues of the VeriMed Patient Identification system in and out of the hospital setting.

## Bio:

Prior to his appointment to the Faculty of Law at the University of Ottawa in 2000, Ian Kerr held a joint appointment in the Faculty of Law, the Faculty of Information & Media Studies and the Department of Philosophy at the University of Western Ontario. His devotion to teaching has earned six awards and citations, including the Bank of Nova Scotia Award of Excellence in Undergraduate Teaching, the University of Western Ontario's Faculty of Graduate Studies' Award of Teaching Excellence, and the University of Ottawa's AEECLSS Teaching Excellence Award. Professor Kerr currently teaches a graduate seminar in the LLM concentration in law and technology (Technoprudence: Legal Theory in an Information Age), as well as a unique seminar offered each year during the month of January in Puerto Rico that brings students from very different legal traditions together to exchange culture, values, and ideas and to unite in the study of technology law issues of global importance (TechnoRico). Professor Kerr also teaches in the areas of moral philosophy and applied ethics, internet and ecommerce law, contract law and legal theory.

In 2001, Professor Kerr was awarded the Canada Research Chair in Ethics, Law and Technology. He has published writings in academic books and journals on ethical and legal aspects of digital copyright, automated electronic commerce, artificial intelligence, cybercrime, nanotechnology, internet regulation, ISP and intermediary liability, online defamation, pre-natal injuries and unwanted pregnancies. His current program of research includes two large projects: (i) On the Identity Trail, supported by one of the largest ever grants from the Social Sciences and Humanities Research Council, focusing on the impact of information and authentication technologies on our identity and our right to be anonymous; and (ii) An Examination of Digital Copyright, supported by a large private sector grant from Bell Canada and the Ontario Research Network in Electronic Commerce, focusing on various aspects of the current effort to reform Canadian copyright legislation, including the implications of such reform on fundamental Canadian values including privacy and freedom of expression.

Dr. Kerr is a member of the Law Society of Upper Canada, the Academic Coordinating Committee of the Centre for Innovation Law and Policy, the Centre for Ethics and Values, the Canadian Association of Law Teachers, the Canadian Bar Association, and the Uniform Law Commission of Canada's Special Working Group on Electronic Commerce. He is an associate editor of Kluwer's Electronic Commerce Research Journal, a guest editor for Presence: Teleoperators and Virtual Environments (MIT Press), and sits as a member on the Advisory Board of the Canadian Internet Policy and Public Interest Clinic and on the Advisory Board of Butterworths' Canadian Internet and E-Commerce Law Newsletter. He is also co-author of Managing the Law (Prentice Hall), a business law text used by thousands of students each year at universities across Canada.







## I. rfid 101

- II. villa olympica
- III. verimed<sup>TM</sup> patient identification

ON the Denilto

IV. personal area networks

anonequity.org

- V. regulating (implantable) rfid
- VI. policy discussion

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"the objective of the technology is to bring an ID system to a global level that would destroy the need to carry ID documents and credit cards."

anonequity.org

conradchase

CN THE DENNIT











































anonequity.org

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"a human whose nervous system is linked to a computer not only puts forward their individuality for serious questioning but also, when the computer is part of a network or at least connected to a network, allows their autonomy to be compromised."

kevinwarwick

EN THE DENILL

EN tHE DENNIL









































## broader ethical Qs

- is there a moral distinction between wearing and implanting RFID?
- are there moral limits to the integration of humans and machines?
- how should scientists/technologists/law makers deal with the problem of "reductionism"?

EN THE DEENDITS

## health policy Qs

- hospital policy

- should hospitals in Canada adopt a voluntary verichip program?
- under what circumstances/conditions?

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- regulations

- what are the pros/cons of regulating verichip as a medical device?
- who should be permitted to implant chips?
- legislative reform
  - is new legislation/regulations necessary to deal with hybrid IT/health issues arising from the human-machine merger

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### Legal Challenges Surrounding Electronic Health Record Systems

Patricia Kosseim, General Counsel, Office of the Privacy Commissioner of Canada

### Abstract:

Pan-Canadian, interoperable electronic health record (EHR) systems present exciting promise and opportunity for payers, managers, providers, researchers and users of the health system. The development of such systems, however, comes with a host of related challenges, not least of which is the protection of personal health information. This presentation will examine some of the privacy challenges raised by:

- jurisdictional issues in the context of interoperable systems involving trans-border dataflows;
- accountability and stewardship responsibilities among various players in the system;
- secondary use of EHR data for health research purposes, as well as other purposes including insurance and employment; and,
- real-life implementation issues that require practical compliance measures for even the best legal rules to work.

The presentation will go on to discuss the various efforts being made by the Office of the Privacy Commissioner of Canada to fund critical research in this area, to partner with provinces in assessing and building necessary capacity for effective privacy oversight, and to work collaboratively with key stakeholders, including Canada Health Infoway Inc.

### Bio:

Patricia is the General Counsel of the Office of the Privacy Commissioner of Canada (OPCC), and is responsible for: directing the provision of legal advice on a broad range of policy and legislative initiatives; representing the OPCC before Parliamentary Committees and other relevant venues; overseeing the preparation and conduct of litigation; directing research and development of innovative legal approaches to deal with new and complex privacy issues; working collaboratively with stakeholders across jurisdictions, in both public and private sectors.

Prior to joining the OPCC, Patricia spent five years (Jan. 2000 – Jan. 2005) building and heading up the Ethics Office of the Canadian Institutes of Health Research, mandated to: 1) lead and respond to the development of health policy from an ethical, legal and social perspective; 2) promote a robust culture of ethics and integrity in health research; 3) strengthen Canada's research capacity to develop, integrate and apply new knowledge in ethics, law and social sciences to the health sector.

In the spring of 2002, Patricia was temporarily seconded for a few months to Canada Health Infoway Inc. to contribute her legal and privacy expertise to a team of expert consultants advising on the development of the company's inaugural business plan. For over six years (1992-93, 1994-1999), Patricia practiced in Montreal with a major national law

firm (Heenan Blaikie), researching, litigating and advising clients in the areas of health law, human rights, labour and employment law, civil litigation and professional regulation/liability.

Patricia has served on the Board of Directors of non-profit community organizations, and has participated as volunteer member of a hospital research ethics board, clinical ethics committee, and several governmental advisory committees. She has published numerous papers and presented at multiple conferences and meetings across the country on topics related to health law, privacy and ethics.

Patricia is a member of the Quebec and Canadian Bar Associations since 1993. She obtained degrees in business (1987), common law (1992) and civil law (1992) from McGill University, as well as a Masters Degree in Medical Law and Ethics (1994) from King's College in London, U.K.













# Outline Legal & Practical challenges Jurisdictional issues Accountability & stewardship Secondary uses Practical implementation Research done or underway Stakeholder Collaborations

Jurisdictional Issues









### **Practical Implementation**

"In theory, there is no difference between theory and practice. But, in practice, there is." -- Jan L.A. van de Snepscheut











# Consumer Information as Commodity: The Databrokerage Industry & its Implications for Health Privacy

Philippa Lawson, Executive Director - Canadian Internet Policy & Public Interest Clinic (CIPPIC)

### Abstract:

There is a large and vibrant trade in the personal information of Canadian consumers, both within Canada and more widely in North America. This trade is driven by the direct marketing industry and competition among retailers and fundraisers for customers and donors. Some consumer information is health-related, and can be used to develop profiles based on personal health status or concerns of individuals. Such profiles are extremely valuable to those marketing health products and services. However, they necessarily involve the collection and disclosure of sensitive information about individuals (accurate or inaccurate), thus raising serious privacy concerns. Is this trade adequately regulated from a privacy perspective? How are marketers complying with data protection laws? This presentation will review the findings of a recent study of the Canadian databrokerage industry and consider its implications for health privacy.

### Bio:

Before joining the University of Ottawa as Executive Director of the newly formed Canadian Internet Policy and Public Interest Clinic (CIPPIC) in 2003, Pippa Lawson was senior counsel at the Public Interest Advocacy Centre (PIAC), where she practiced consumer advocacy and administrative law for twelve years. PIAC is an Ottawa-based organization that represents the interests of under-represented individuals and groups on issues of broad public concern. Pippa has a Master's degree from the Norman Paterson School of International Affairs (1986) and a Law degree from Queen's University (1989). At PIAC, Pippa led consumer interventions in all major telecommunications proceedings before the Canadian regulator since 1991. She also acted for consumer groups in regulatory matters before the Ontario Energy Board, and represented various public interest parties before the Federal and Supreme Courts of Canada on matters ranging from the abandonment of railway lines to voting rights. At CIPPIC, Pippa has focused on issues involving new technologies and copyright, privacy and consumer protection law. Her areas of expertise are telecommunications regulation, privacy and consumer protection in electronic commerce.

As a representative of the consumer interest on privacy issues before policy and law-making bodies, Pippa is highly qualified to identify and assess privacy issues arising from new technologies, laws and business practices.



### CIPPIC Data broker study



- 2005-2006; funded by OPCC & SSHRC
- Purpose:
  - to understand and describe how detailed personal information about Canadians gets into the hands of organizations with whom they have no relationship



· cippic

# Data broker study Scope: Canadian market consumer information

- trade (vs. internal use)
- bulk (vs. individual searches)
- no exam of spyware or related tools
- limited research on end-uses
- no privacy assessments



### Data broker study



- Methodology:
  - consultation with industry experts
  - ATIP requests
  - online searches
  - trade journal/email bulletin subscriptions
  - direct marketing websites/portals
    - review of datacards
    - follow-up with list managers/data compilers













### **Data Sources**

- Subscriptions ٠
- Purchases: mail order, online, etc. •
- Contest entries
- Rebates ٠
- Special offers ٠
- Sign-up programs ٠
- Online registrations •
- Online activity (clickstream data)
- Product warranty/registration cards
- Surveys



cippic



- > I m. surveys returned each year
   > BBM (> 50,000), PMB (>24,000)
   aggregated info only (for broadcasters and print media advertisers)
- Stats Can Census
  - aggregated only (to 40 households min)



### <sup>c</sup>ippic Consumer Lists - health related

- Alternative Medicine Literature Buyers
- Health and Fitness Magazine Subscribers
- Herbal Medicine Users
- · Medical Literature Buyers
- Natural Medicine Courses Attendees
- Stress Management Courses Attendees
- Up-Market Fitness Club Members
- Weight Loss Program Buyers



### **Specific Lists - Cdn**



- Canadians with hearing aids
- Alterna Holistic Health Buyers Cdn
- Bio-mince Canadian Diet
- French Canadian Weight Loss Subscribers
- Expecting a baby
- Nutrition and Diet
- Canadian Healthy Living Aspirants
- Preval Health Products Canadian



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### Preval Health Products

"These health conscious buyers have purchased primarily skin zinc (skin therapy) and actifade (age spot reversal) as well as other health/beauty products from radio spots and space ads. They have spent an average of \$45.00 (u.S. Dollars) and most have paid by bank credit card."



### IMMUTOL® Mail Order Buyers

### Canada Counts: 21,641

This mailing list is an audience of individuals who are interested in preventing the consequences of a weak immune system, which can include cancer, viral syndromes, (chronic fatigue, Epstein Barr, herpes, HIV), parasitic and bacterial infections, or any other immune problems such as colds, flu, and allergies. They have purchased IMMUTOL®, which has been clinically tested, and recommended by physicians for strengthening the immune system. All these individuals have paid \$59.95 for the first month's supply, and \$41.97 for subsequent months.

Target this audience with offers for health/vitamins, anti-aging, potency, insurance, travel, insurance, and more.



### Alterna Holistic Health Buyers

"The buyers here spend an average of \$150.00 per month on products such as magnetic health therapy devices, massage products, aloe products, chemical free health and home products, vitamins and herbal supplements.

Age, income, product and lifestyle selects are available."



<sup>o</sup> cippic

Cippic

### Lombardi's Health Masterfile

"...comprised of Lombardi's Doctors Health Press newsletter subscribers. The majority of the file is comprised from subscribers to: Doctors Journal of Alternative Remedies, Doctors Natural Cures, The Vitamin Doctor, The Healing Doctor, The Food Doctor, The Weight Loss Doctor, Cures to Hidden Illnesses, Homeopathic Healing and the Chinese Medicine newsletters.

These subscribers have an interest in health and wellness, weight loss, alternative medicines, vitamins and supplements, fitness and pain relief."



### Canadian Health Newsletter Masterfile



- subscribers of health-related newsletters: Heart Advisor, Women's Health Advisor, Focus on Healthy Aging, Food and Fitness Advisor, Men's Health Advisor, HealthNews and Arthritis Advisor.
- "Reach direct mail responsive, health-conscious men and women with an average age of 50 and an average HHI of \$55k. These subscribers are ideal prospects for fundraising, health & fitness, supplements, catalog, self improvement, travel and book offers."



### **Health Care Professionals**



"The Health Care Professionals here are all at home address and are listed by specialty and interest."







### ICOM – Health Database

"Call us about participating in ICOM's Shopper's Voice™ Survey and gather custom data specific to your business needs from up to 1.1 million direct mail responsive consumers per year. ICOM will work with you to develop a custom question that will identify your most valuable health care consumers."



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e filled	out by the main groc	ery shopper in your	household
TONS: products that ple living in ave used by "X" in the s.	BREWED COFFEE           WE DO NOT USE         Uand in         Our           (Skip to end         Part 6         Usual         Usual 6           (statepory)         Months Brand(s)         Folgers         States           Folgers         States         States         States	CHEWING GUM © WE DO NOT USE (Skip to next category) Have any household members chewed gum in the past 2 weeks? If yes, please indicate which brands are chewed most often.	SHOP WE DO NOT (Skip to next) 1) How of members sho
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mily usually brand, but in the past "X" boxes	If you or other household members are cutting back on coffee consumption, please Indicate the reason(s). deter in Yer Headed Coffee upsets my starmach. 5353 To avid possible negative effects of catterine	SOY-BASED FOOD PRODUCTS WE DNO USS Word is Our Software And Anti- cetagery Media Brandici MEAT ALTERNATIVES On Naturel S. S.	Sobeys Wal-Mart Other grocery stores 2) On an ave does your ho following sto \$81 or more



		DO BITY HOUSEDONG INSTRUCT A DATE	
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sical labour)?	HEALTHCAKE PRODUCT	Attergres	Rolaids
	SAMPLES	rheumatoid arthritis	Tums
	1) Would you be interested in	- osteo arthritis	Zantac 75
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ek	the makers of Advil and Robitussin?	Asthma 🛛 🕅	
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	Yes	Bladder leakage.	- tablet
	2) Health Canada requires a	Crohn's disease	<sup>†</sup> How often is
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I HEELE	Sample of Wyeth products? (Please check one only)	Dentures	2 or 3 times p
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	REMEDIES	- severe	
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	Children's Advil Cold 🛛	Musde aches and body pain	
N N	Children's Tylenol Cold	Regularly take 3 or more	
N N	Dimetapp - children	prescription medications	
	Triaminic	Sensitive teeth	

		Mala Lanala L
ehold, which re important? Not Impartant Important ts	HOME MORTGAGES 1) Does your household currently have or plan to get a mortgage? Currently have	ADULTS         mail         remail         7) With your per           16 - 20 years         State         Statever respons           21 - 24 years         Statever respons         have products           25 - 34 years         Statever respons         statever prespons           35 - 44 years         Statever respons         value to your.           35 - 44 years         Statever respons         statever prespons           35 - 44 years         Statever respons         statever prespons           35 - 64 years         Statever respons         pressidever respons           35 - 64 years         Statever respons         Yes           35 years         Statever respons         Yes
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pur housenoid ? 	Which of the investments below does your household own or plan to buy in the next 12 months? Currenty Plan to Dem Buy Life insurance	Mr23 Mrs23 Miss23 Ms23 PLEASE PRINT NAME:
	Mutual funds	ADDRESS:



### ; cippic **ICOM Privacy Policy** "In general, Shopper's Voice™ collects consumer opinions, shopping habits & other related information in order to provide services of value to our individual members and partner companies. We generally use this information in 3 ways: - To provide members with relevant information & offers

- To provide members with relevant information & one's
   To help partner companies introduce new products and market existing ones
   To send members other information about Shopper's Voice

We also may use and share information as described in our Privacy Policy below....."







- Addiction Recovery Book Buyers
- Addiction Responders (email, postal, telephone)
- Tobacco Users
- Americans with depression
- · Aching and Ailing
- Ailments and Health Conditions
- "My Health Factor" Ailments and Medications Masterfile
- #1 Ailment Mental Health Disorders
- Diabetes Care Guide responders



<sup>o</sup> cippic

### Seasonal Affective Disorder Sufferers at Home (US)



### "Company Information:

"Integrated Business Services. Inc." (IBSI) is a medical research and information marketing firm providing access to highly selectable medical databases. We are the <u>owner</u> of the MEDBASE200® masterfile, which this file is a subset of. These lists are made possible by conducting market analyses and surveys for this firm, as well as for corporate clients in the healthcare marketplace, and via internal file verification."

u Ottawa







# People with Ailments Masterfile (US)

"This database, containing over 39,000,000 names, was compiled from telephone and mail order purchase information, rebate coupons, prescription records, subscription order forms, warranty card registrations, sweepstakes entry forms, 800# respondents, trade show/conference attendee rosters and consumer surveys & questionnaires."



Cippic

### **Concerns – Use of Lists**

- Direct marketing
- Insurance
- Employment
- Government benefits
- Travel (border control)
- Other government uses?
- Treatment?



# Concerns



- Individual Profiling
  - survey-based data brokers
  - based on multiple lists
- Accuracy of information
- Surveillance Society



	Cippic	
www.cippic.ca		
	UCITAWA UCITAWA UCIANANA Canadanana Canada Canadanana	

# What do Canadians think about electronic health information and privacy? A systematic review of public opinion surveys and trends, 1999-2006.

Mary Lysyk, Policy Advisor, Health Canada and the University of Ottawa

### Abstract:

For many years now, Canadians have been asked about their concerns about the privacy of their personal health information in electronic environments. This presentation will summarize public opinion and privacy as it pertains to personal information, personal health information, electronic health records, changes in behaviour, secondary uses of data as well as building public trust. Recommendations for future surveys will be highlighted.

### Bio:

Mary is a policy analyst with the Access to Information and Privacy Policy Division, Health Canada. As well, she is completing her PhD in the Population Health Program, University of Ottawa, with a focus on electronic health information privacy for the health research community.

# **Slides Unavailable**

# Inter-jurisdictional sharing of health information among Federal, Provincial and Territorial Governments for Public Health Management

Jeannine Parent, Health Canada, Access to Information and Division

### Abstract:

In the current Canadian privacy landscape, there are 23 privacy laws establishing varying degrees of privacy protection. Jurisdictional borders are not relevant to diseases. Consequently, effective information sharing between Federal, Provincial and Territorial Governments is key to the effective monitoring and management of all illnesses including communicable and chronic diseases. Notably, during a public health emergency, such as a pandemic influenza, the timely sharing of information, including personal health information, becomes critical for the management and the containment of the disease to assure the safety and health of all Canadians. This presentation will examine Federal, Provincial and Territorial privacy legislation, and some of the issues surrounding the sharing of health information between Canadian Governments for public health management.

### Bio:

Jeannine Parent is currently a Senior Privacy Policy Advisor and the Privacy Impact Assessment Coordinator at Health Canada. In 2005 she was seconded for one year to the new Public Health Agency of Canada as the Team Leader, Information Sharing Policy and Privacy. In this capacity, she led the development of a Federal/Provincial/Territorial framework for the sharing of health information for public health surveillance purposes. Prior to this appointment, Jeannine was Health Canada's lead Advisor for the development of the Pan-Canadian Health Information Privacy and Confidentiality Privacy Framework and also led the Government of Canada's PIPEDA Awareness Raising Tools (PARTs) Initiative. She holds a law degree from the University of Ottawa and has over 20 years experience in information and communications technologies. Prior to joining the Government of Canada, she held various management positions within the IT industry in marketing and tele-healthcare application development. She has been a guest speaker at numerous national and international workshops and conferences.





*	Health Canada	Santé Canada Hoalth Caro Suctom & Public Hoalth
		System are they the same?
	■ H	ealth Care: - the system of hospitals, doctors, nurses and

- other professionals to whom we turn when we are sick or injured.
- Public Health:
  - The system that is responsible for helping protect Canadians from injury and disease and for helping them stay healthy. Its focus is prevention.

Canadi



























*	Health Santé Canada Canada Consent in a Public Health Context
	<ul> <li>Public Health Emergency <ul> <li>International Health Regulations (WHO)</li> </ul> </li> <li>Communicable Disease Surveillance</li> <li>Chronic Disease Surveillance</li> <li>Injury Surveillance</li> </ul>

<b>*</b>	eath Sarté Canada Canada Inter-jurisdictional Sharing of Personal Information for Public Health
	<ul> <li>With the concerned individual's Consent</li> <li>Without the concerned individual's Consent <ul> <li>When authorized by law</li> <li>When required by law</li> </ul> </li> <li>When it is in the public interest or if there is a significant risk of harm to the health or safety of an individual or a group of people</li> </ul>

Heath Santé Canada Canada Pan-Canadian Health Information Confidentiality Framewo	Privacy and ork
<ul> <li>Set of harmonized principles and provisions for the collection, use, disclosure and protection of personal health information on topics, such as:         <ul> <li>Consent</li> <li>Privacy Impact Assessment</li> <li>Cross Border Transfer of Personal Health Information</li> <li>Public Health Surveillance</li> </ul> </li> </ul>	Cum







### Jurisdiction over Public Health

### Constitution Act, 1867

C HEALTH AGENCY of CANADA | AGENCE DE SANTÉ PUBLIQUE du CANAI

### Federal

- Criminal LawQuarantine and Marine
- Hospitals • Peace, Order and Good
- Government
- Spending Power
- Navigation and Shipping
- Indians / Lands Reserves
  Trade & Commerce
- Property & Civil Rights
  Establishment of

• Local or Private Matters

Hospitals • Education

**Provincial** 

- Spending Power
- Municipal Institutions
- Local Works





### NCY of CANADA | AGENCE DE SANTÉ PUBLIQUE du CAI

### **Organization of PH in Canada**

- .
- Population (2006 est.): ~ 33 million Land Area: ~ 10 million km<sup>2</sup> 14 administrative divisions: Federal (1); Provinces (10);
- Territories (3) ~140 local/regional PH units serving populations of different sizes (600-2.4M) and areas (4-800,000 km<sup>2</sup>)
  - Entities dedicated to PH in some jurisdictions
  - Institut national de santé publique du Québec
  - British Columbia Centre for Disease Control
  - Ontario Health Protection and Promotion Agency Public Health Agency of Canada











HEALTH AGENCY of CANADA | AGENCE DE SANTÉ PUBLIQUE du CANAD

"What is striking from all this is that the various groups appear honestly to believe that they communicated the information to each other. Yet clearly there were significant gaps in the transfer of information between Toronto Public Health and the province, between the provincial Epi Unit and the Science Committee, and between Ontario and the Federal government. .....The bottom line is that the lack of clarity around the flow of communication and the reporting structure, the absence of a pre-existing epidemiological unit coordinated with the local health units and the absence of clear public health leadership above the Epi Unit provided an environment in which the crucial elements of the fight against SARS were disconnected from each other.."

THE SARS COMMISSION INTERIM REPORT April 15, 2004

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### From « Silos » to « Systems »

A | AGENCE DE SANTÉ PUBLIQUE du CAI

### **Information Sharing Initiative**

- Principles for Public Health Information
  Sharing
- Processes for Sharing Information during a Public Health Emergency
- Detailed business processes/information flows (communicable diseases)
- « Model » Agreement, with implementation strategy/plan

### - -

## From « Silos » to « Systems »

C HEALTH AGENCY of CANADA | AGENCE DE SANTÉ PUBLIQUE du

### Current Activity

- Protocols/processes for declaring that a Public Health Emergency exists and when it ends.
- Protocols/processes for the notification of Jurisdictions, National coordinating bodies, Foreign National / International Health Regulation Focal Points and the WHO during a Public Health Emergency.
- Strategies to address potential legal, regulatory and policy constraints to information sharing during a Public Health Emergency.
- Definitions, protocols, guidelines and agreements to share information between and among Jurisdictions and a communication strategy to ensure effective implementation.




























#### "Sorry, You Can't Have That Information" Stakeholder Awareness, Perceptions and Concerns Regarding the Disclosure and Use of Personal Health Information

Daryl Pullman, PhD, Associate Professor of Medical Ethics, Memorial University of Newfoundland Angela Power, BA, Diploma in Applied Ethics Access and Privacy Supervisor Population Therapeutics Research Group, Faculty of Medicine, Memorial University of Newfoundland

#### Abstract:

Among the untoward consequences of the introduction of privacy legislation in the United States (HIPAA 1996), a key concern has been that barriers have been created for health research (Hiatt, 2003). One reason is that data stewards, research ethics boards, and institutions that collect health information have struggled to determine what data can or should be shared between institutions and with researchers (Kulynych and Korn, 2003; Fitzmaurice, 2003; Annas, 2002). Furthermore, the tension between an individual's right to privacy and the broader public good accomplished through public health research admits of no easy solutions (Califf and Muhlbaier, 2003; Jepson and Robertson, 2003; Menzel, 2003). Regulators and research ethics boards in the U.K., for example, have been criticized for giving undue weight to the privacy of the individual (Kent, 2003).

The purpose of this project is to assess stakeholder awareness, perceptions and concerns regarding the collection, use, and disclosure of personal health information for the purpose of health research. While studies conducted in other jurisdictions have focused primarily on the public (Government of Canada, March 2003; GPC Alberta 2003), or upon specific stakeholder groups affected by the emerging privacy regimes at both the national and provincial levels (Willison et al, 2003; Health Canada Vision 2020 Workshops, 2000), this project aims to assess a wide range of stakeholders including the general public, health researchers, physicians, pharmacists, nurses, social workers, as well as custodians of information databases and data stewards. Our aim is to determine the relative level of familiarity among these groups with regard to current privacy legislation and regulations, and to assess the degree to which different stakeholder groups express similar or quite different concerns regarding the health information they can either access or share for research purposes.

Both quantitative and qualitative methodologies have been employed in this study, and a variety of instruments have been developed and administered. A survey instrument was developed for the public consultation, and was administered through random digit dialing to a representative sample of rural and urban, as well as male and female residents of the province. A revised survey that reflects specific stakeholder contexts and issues was also administered to pharmacists, physicians, social workers, nurses, health researchers and database managers. After initial assessment of the survey data, focus groups were performed with each stakeholder group.

#### Bio:

Daryl Pullman is a philosopher-bioethicist who has worked extensively in the area of research ethics. He is centrally involved in the current provincial initiative to introduce legislation to govern all health related research conducted in the province, and has advised the government on the regulation of commercially sponsored genetic research. As a member of the Ethics Oversight Committee of the Canadian Life Long Health Initiative he is involved in exploring and monitoring issues regarding privacy that have some parallels to the current project. He is a co-investigator (responsible for ethics) on the Population Therapeutics Research Group (PTRG). It is expected that knowledge gained from this project will inform key policy and procedural issues related to the development and utilization of the PRD.

Angela Power is the Access and Privacy Supervisor with PTRG, working on the Pharmacy Research Database project, the Heritability Analytics Infrastructure (HAI) project and the affiliated Privacy project. Angela has extensive experience with qualitative and quantitative social science research, both within and outside the healthcare setting. She is completing an Information Access and Protection of Privacy Certificate from the University of Alberta and is currently responsible for developing PIA guidelines as a secondary user of electronic record sources.

# Managing Security Incidents involving personal information: What to do when the unthinkable occurs

Michael Power, Partner and Chief Privacy Officer, Gowlings Lafleur Henderson LLP

Abstract:

PHIPA requires a health information custodian that has custody or control of personal health information about an individual to notify the individual at the first reasonable opportunity if the

# **Privacy Study**

Sorry, You Can't Have That Information: Stakeholder awareness, perceptions and concerns regarding the disclosure and use of personal health information (PHI)

Principal Investigator: Dr. Daryl Pullman





# **Presentation Overview**

- Study Design
- Results
  - Awareness of Privacy
  - Safety and Security of PHI
  - Research Using PHI
- Limitations
- Conclusions
- Discussion points



# **Presentation Overview**

- Study Design
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# **Study Objectives**

- Assess awareness, perceptions and concerns regarding the collection, use, and disclosure of personal health information <u>for</u> <u>health research</u>
- Understand perspectives of various stakeholders
- Assess perceptions on balance between information access (research) and privacy protection



# Methodology Survey with follow-up focus groups

- Survey
  - Questionnaire developed in consultation with stakeholder representatives
  - Some adjustment for population experienceIncluded scenarios to help focus the questions
  - Included scenarios to help focus
  - Survey administered via:
    - Random digit dialing (Public)
    - On-line (Physicians; Health Researchers; Data base Managers)
    - Mail-out (Pharmacists; Nurses; Social Workers)
- Focus Groups











- Nurses 55% (513/926)
- Database Managers 33% (23/69)
- Health Researchers 22% (47/214)

# **Presentation Overview**

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# **Presentation Overview**

- Study Design
- Results
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"But the system is never going to go forward unless you can get information out and get it analyzed and if everyone stays in their own little box, you might get very private but there's not going to be much progress made."

-Member of General Public

# **Presentation Overview**

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# **Presentation Overview**

- Study Design
- Results
  - Awareness of Privacy
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# Limitations

- · Survey methods varied
- On-line respondents (physicians; database managers; researchers) could not go back to change/correct responses
- Phrasing of some questions needed to be altered to accommodate specific audience
- Small sample size for some groups (pharmacists; physicians)

# Conclusions

- Professional groups in general lack a clear understanding of their privacy and security obligations with regard to PHI •
- "You need to put out a lot on privacy education because a little bit of information can be a really dangerous thing and people start to get really upset.".Pharmacist
   In general the public is not as concerned about the privacy of their PHI as are the professionals
- ٠ who control access to it
- Professional groups display ambivalence with regard to how privacy and access concerns might impact upon health research



# **Discussion points**

- Lack of understanding of privacy requirements may lead to conservative practices with regard to sharing of PHI
  - "It's sort of like, wow, we're being told now that we might actually be liable for something if we shared some kind of information that seems innocuous, so when in doubt, don't." -Health Researcher
- Professionals are generally unsure of how to interpret
   and apply privacy legislation in their work settings
  - "One of the big causes of medical errors is lack of communication, but it seems that privacy...this whole privacy thing will decrease communication in some instances."- Physician

# **Privacy Research Team**

- Dr. Sharon Buehler Community Health & Humanities
- Dr. Larry Felt Sociology

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- Dr. Katherine Gallagher Business
- Ms. Jeannie House Regional Health Boards
- Mr. Montgomery Keough Health Research Unit Ms. Lucy McDonald — Newfoundland & Labrador Centre for Health Information
- Ms. Angela Power Population Therapeutics Research Group/ Newfoundland & Labrador Centre for Health Information
- Ms. Ann Ryan Health Research Unit
- Dr. Roy West Community Health & Humanities

# Managing Security Incidents involving personal information: What to do when the unthinkable occurs

Michael Power, Partner and Chief Privacy Officer, Gowlings Lafleur Henderson LLP

#### Abstract:

PHIPA requires a health information custodian that has custody or control of personal health information about an individual to notify the individual at the first reasonable opportunity if the information is stolen, lost, or accessed by unauthorized persons. How can organizations manage such incidents? This session will provide practical advice as to how best to comprehensively manage a security incident as well as consider evidentiary and media issues should the unthinkable occur.

#### Bio:

Michael Power, a partner in the Ottawa office of Gowling Lafleur Henderson LLP, provides strategic and legal advice to public and private sector clients in the areas of privacy, information technology security and electronic government. Mr. Power also serves as Gowlings' Chief Privacy Officer. He currently is a member of the National Executive of the Privacy Law Section of the Canadian Bar Association; the Canadian Information Technology Law Association, and the American Bar Association's Cyberspace Law Committee.

Michael Power received his LL.B and M.B.A. from Dalhousie University in 1983. He was admitted to the Nova Scotia Barristers Society in 1984 and the Law Society of Upper Canada in 1991.

Prior to joining Gowlings, Mr. Power held various positions within the Department of Justice, Treasury Board of Canada Secretariat and the Department of Foreign Affairs and International Trade, which included responsibilities for legal advice, policy development and issue management pertaining to information technology, electronic commerce and international trade and investment issues.

He recently collaborated in writing "Sailing in Dangerous Waters: A Director's Guide to Data Governance" to be published by the American Bar Association in August 2005.

#### **Managing Information Security Incidents** November 2006

#### The Ingenuity of the Truly Determined...

Actors

- Disgruntled (ex)employees of Organization
  - Outsource partners/consultants
- Employees following inadequate policy and/or procedure (e.g. data destruction)
- Criminals
  - Theft of physical property (servers, hard drives)
  - Extortion
  - Fraud (scams, phishing)

#### Incident Management

- ✤ Why care?
  - Media Attention
  - Regulatory Violations
     Legal Liability

  - Financial damage to revenue/share values
- Timeframes
  - Short term
  - Contain damage Restore normal operations

  - Long term
    - \* Avoid problem in future

#### The Rabbit and the Fence

- A story about failing to fix holes in the fence, and finding no rabbit tracks ÷
  - in the garden. The Players
  - Acxiom:

٠

- US Commercial data broker
- ٠ Analyzes data on 95% of US households
- Clients include credit card issuers
- Scott Levine,
- charged with over 100 counts associated with computer attacks on Acxiom. Levine was associated with Snipermail.com, which is now defunct, and was convicted. ÷
- Snipermail
- Accused of conspiring to download personal records of <u>1.6 billion</u> persons from Acxiom server (in 2002 2003) ÷

#### The Rabbit and the Fence

- Caveat: Based on Wall Street Journal Report of 1 August 2005 ٠
- Acxiom: ٠
  - Saved all passwords to one file ("PassFile")
  - Stored PassFile on one server
  - Excluded server from IT system's "firewall" ÷ Server easily accessible from Internet
  - Intrusion detection system, if any, incapable of detecting unauthorized: ÷

  - Access to server
     Access to PassFile
     Download of PassFile

#### The Rabbit and the Fence

#### What (reportedly) happened...

- Snipermail personnel downloaded PassFile
   Unscrambled 40% of the passwords
   With passwords, accessed clients' data

- Year later, Acxiom subcontractor employee arrested for illegal download of data from Acxiom's server
- Acxiom unaware of breach and data theft
- Acxiom then checked: detected intrusions of same server, traced to Snipermail
- Downloads included data from Citicorp and JP ٠ Morgan Chase

#### Legal Risks

- Privacy Laws
  - \* Notification Requirement, Canada PHIPA
  - \* Notification Requirements, United States \* Appropriate Security
  - - PIPEDA, PIPAs:
       International: HIPAA, Europe, Australia, Japan
- \* Contractual Requirements (NDAs, Supplier Compliance)
- ٠ Fiduciary Duty of Care
- \* Evidence/"Litigation Hold" Orders

#### **American Notification**

- Last count: some 40+ states had notification requirements
- ٠ California
- The precedent: Immediate notice unless data encrypted Threshold
- Decision to notify may linked to degree of harm
- Delays
- Law enforcement intervention permitted
- Consumer Protection
   Notice required to be sent to Consumer Reporting Agencies
- Problem: Hard to know if <u>access</u> occurred.

#### PHIPA

- ✤ S.12(2)
- Provision elements
  - ✤ HIC Custody or control
    PHI

  - Notify
  - Individuals
  - ✤ 1<sup>st</sup> reasonable opportunity
- Stolen, lost or accessed
   Recommendation: When in doubt, talk to IPC.

#### Incident Management Process

Discover

- Assemble team
- Activate plan
- Triage
  - Assess seriousness
- React
- Communicate
- Repair

#### **Resource Incidents Properly**

- ✤ Assign project manager.
- Contact lawyers:
  - Evidence;
- Employment Issues .
- Retain media advisors.
- Define project team.
- Define liaison (management and service provider, if applicable) and reporting requirements.
- Did we mention retain lawyers and media advisors (Not a typo but really, really good idea).

#### Decisions

- ✤ Who needs to know?
  - Customers
  - Regulators
  - US (general)/Ontario (health)
- When?
  - Minor incident?
  - Identity Theft?
- How?
  - Media?
  - Correspondence?
- Be candid and proactive

#### Messages

- The simplified facts
   What happened.
- The Speed of Discovery and Reaction
   How we discovered it and what we did.
- Triage and Containment Measures
- What we're doing now.Preventative Measures
  - What we're going to do to make sure this doesn't happen again.
- Contact/Communication details
  - How you can get more information.

#### Problem...People

- No "ands, ifs or buts"
  - Some people get really upset.
  - Some people you can't "manage".
- Some people won't understand.
- Simply give them an outlet:
   Send them to Privacy Officer or Privacy
  - Commissioner.

#### Service Providers

Outsourcing

- May cause delay in response
- Requires provider and client to be on same page
- Need to anticipate responding to incidents
- Need to coordinate media responses
- Ensure outsourcing agreement addresses subject of incidents
  - Mandatory reporting of incidents
  - Right of audit
  - Prompt/periodic identification of subcontractors

#### Communications

- After lawyer, retain media advisor (3<sup>rd</sup> mention)
- Plan communications
  - Prepare
    - Executives for media
    - Response staff for customers
  - FAQ for general use
- ✤ Mea Culpa works
- $\boldsymbol{\diamondsuit}$  Where possible, personalize messages
- ✤ TIME IS OF THE ESSENCE

#### CONCLUSIONS

- Proactive approach works best
- As does honesty
- Bottom line:
  - Incidents result in lost trust need to earn that trust back
  - Communications key to building trust

#### Thank You

Michael Power 613.786.8685 michael.power@gowlings.com

#### Applications of Data Masking Technology in Practice

Paul Preston, Plato Group Inc.

#### Abstract:

Information is one of an organization's most valuable assets, however, unless properly protected, it can also be a significant liability. Many organizations create copies of production databases for use in non-production environments, and these copies are oftentimes less protected than production data, exposing sensitive information to insiders. Traditionally, organizations have been concerned with protecting this sensitive data from external theft. However, as research indicates, more than 80% of security incidents come from insiders. The emergence of several trends such as the increase in electronic data captures, data mining, and outsourcing have drastically changed how organizations handle personal and sensitive data. Combined with an increase in data theft and strict privacy legislation, these worldwide trends drive the need for organizations to augment conventional security mechanisms to protect their valuable data.

#### Bio:

Paul Preston is the Director of Business Development with Plato. He is responsible for strategy creation, business development activities, and client management for the company's data masking software Camouflage®. As part of his role, he is involved with Camouflage® development initiatives from a functional and technical perspective. He has a Masters of Business Administration from Memorial University, as well as a Bachelor of Commerce focused in Human Resources Management. Before joining Plato, Paul spent several years working within the Human Resources Management field of government and taught part-time at the post secondary level. In his extra time, Paul has held volunteer executive positions with several privacy and professional associations.









# **Growth in Data Privacy**

#### Global Trends:

- Heightened privacy concerns
- New privacy legislation & regulations
- Increase in data theft
- Increase in data privacy security spending
- Trend in data mining and information sharing
- Trend towards outsourcing & offshoring

#### Canodiage

# **Privacy Concerns**

- Consumers are increasingly concerned with the protection of their personal information
  - Approximately 64% of consumers ranked data privacy as their greatest fear worldwide; surpassing environmental degradation, terrorism, job loss, disease, etc.
- Information security ranked as the most important technology issue in the 2006 AICPA's Top Ten Technologies Program

Canouflage

# **Healthcare Privacy Concerns**

 Between February 2005 and June 2006, medical organizations accounted for 11% of worldwide data breaches

The California Healthcare Foundation

- 67% of Americans are concerned with the protection of their medical related information
- 59% of Americans recall receiving notices for privacy breaches of their medical information

#### **G**amoufflage

## **Worldwide Legislative** Environment

- Gramm-Leach-Bliley Act (US) Sarbanes Oxley Act (US) The Fair and Accurate Credit Transaction Act (US) California Senate Bill 1386 (US)
- Privacy Act (Canada)
- Australian Privacy Act (Danada) Australian Privacy Act 1988 (Privacy Amendment Act of 2003) European Union Privacy Act (EUPA) Japanese Personal Information Act 2003 (JPIPA)
- As of July 2006:
  - 34 American state data breach notification laws 25 American credit card security freeze laws

Canouflage

# **Health-Related Privacy Legislation**

National Legislation

Health Insurance Portability and Accountability Act (US) ٠ Personal Information Protection and Electronic Documents Act ٠ (Canada)

#### Canadian Provincial Legislation

- Alberta Health Information Act ٠ •
- Saskatchewan The Health Information Protection Act
- Manitoba Personal Health Information Act Ontario - Personal Health Information Protection Act ٠
- Quebec the Public Sector Act & the Private Sector Act ٠

Canouflage

# Health Insurance Portability and Accountability Act (HIPAA)

- Enacted by the US Government in 1996 •
- Includes standards for collecting, storing, and sharing Protected Health Information (PHI)

Protected Heath Information (PHI) includes data that links an individual to his/her:

- Health status Provision of healthcare
- Health care payments

Camouflage

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#### Health Insurance Portability and Accountability Act (HIPAA)

- The Security Rule of HIPAA (2003) ensures that organizations must:
  - Restrict access to PHI only to individuals who need it to complete their job duties and responsibilities
  - Protect information systems that contain sensitive information from intrusion
- Gamouflage

#### **Personal Information Protection and Electronic Documents Act (PIPEDA)**

- Established in Canada to regulate the collection, storage and disclosure of personally identifiable information in the private sector Organizations must ensure:
  - Information is only used and disclosed for the purpose for which is was originally collected
  - Adequate information system security and data protection
- In 2002, the scope of PIPEDA expanded to include the Canadian Health Sector - Regulates Personal Health Information (PHI)

Canouflage

# **Insider Attacks**

- <u>Accenture and InformationWeek:</u> Security breaches are increasingly coming from the inside
- Gartner: 70% of all security incidents come from insiders
- <u>Forrester:</u> 80% of threats come from insiders and 65% are undetected
- <u>Ernst & Young:</u> An insider attack against a large company causes an average of \$2.7 million US in damages, where the average outside attack costs only \$57,000 (*Almost 50 times as costly*) ٠

# **Data Masking Defined**

- Conventional Security Measures:
  - 1. Encryption: protects data while at rest
  - 2. Firewalls & Passwords: protect data from external threats
- Emerging Security Measure Data Masking:
  - <u>Data Masking</u> is another needed solution for data protection from both internal and external security threats
     Also referred to as data obfuscation, data de-identification, data depersonalization, data scrubbing, data scrambling, etc.
- Gamouflage

# **Data Masking Defined**

- The process whereby the information in a database is masked or 'de-identified'
- It enables the creation of realistic data in non-production environments without the risk of exposing sensitive information to unauthorized users
- Data masking ensures the protection of sensitive information from a multitude of threats posed both outside and inside the organization's perimeter

Canouflage

# **Data Masking Defined**

- · Non-production environments are vulnerable to security threats from insiders who do not have 'need to know access'
- Data Masking is used in non-production environments for purposes such as:
  - Software development & implementation testing
  - Software user training
  - Data mining/research
  - Outsourcing and offshoring

# **Data Masking Defined**

Unlike encrypted data, masked information maintains it's
usability for activities like software development and testing

• Encompass a number of techniques:

- Mutation
- Generation
- Algorithmic
- Loading
- Customization

Canodiage





- Increases protection against data theft
  - Enforces 'need to know access'
  - Researchers in 2006 found that almost 80 to 90 percent of Fortune 500 companies and government agencies have experienced data theft
- Reduces restrictions on data use
- Provides realistic data for testing, development, training, outsourcing, data mining/research, etc.

## <u>Camouffay</u>e

# **Benefits of Data Masking**

- Enables off-site and cross-border software development and data sharing
- Supports compliance with privacy legislation & policies
   Data masking demonstrates corporate due diligence regarding compliance with data privacy legislation
- Improves client confidence
  - Provides a heightened sense of security to clients, employees, and suppliers

Cannollage

# **Business Case and ROI**

- Business Case and ROI typically based on risk mitigation factors such as:
  - 1. Civil Lawsuits
  - Business Expenditures and Legal Fines
  - Business Expenditures and Legal Fine
     Personal Risks
  - 4. Loss of Clients

Canouflage

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# **Business Case and ROI**

- 3. Personal risks
  - Individuals within the organization may be faced with potential jail time, salary cutbacks or job loss

#### 4. Loss of clients

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- Negative publicity
- Damaged brands
- Approximately 40% of Americans will terminate their relationship with an organization that experiences data theft .

# Canocilage

# **Business Case and ROI**

- How do we quantify the ROI of a masking solution?
  - 1. Rely on an estimate of risk mitigation cost savings:

    - Look at industry benchmarks
       Understand how breaches impact other businesses within your industry - Balance against probability of breach
  - 2. Factor in savings associated with less restrictions on masked data use:
    - Pursue offshore and outsourced opportunities that provide cost savings and value
    - Allow employees, contractors, third parties, etc. to use data from virtual locations
       Less restrictions on data use for a variety of purposes that provide value
    - Less administrative overhead and less red tape

Canouflage

# **Complications of Data Masking**

- 1. Data Utility masked data must look and act like the real data
- 2. Data Relationships - must be maintained after masking
- Existing Business Processes needs to fit in with existing 3. processes
- Ease of Use must balance ease of use with need to 4. intelligently mask data
- Customizable must be able to be tailored to specific needs 5.

#### **Complications of Data Masking**

- 1. Data Utility masked data must look and act like the real data
  - proper testing and development
  - application edits
  - data validations
- 2. Data Relationships must be maintained after masking
  - database level RI
  - application level RI
  - data synchronization (interrelated database RI)

#### Canoullage

#### **Complications of Data Masking**

- 3. Existing Business Processes needs to fit in with existing processes
  - fit in with existing IT and refresh processes
  - automation of masking process
- 4. Ease of Use must balance ease of use with need to intelligently mask data
  - need to have usable data that does not release sensitive information
  - knowledge of specialized IT/privacy topics and algorithmics should be pre-configured and built into masking process
  - should be pre-conligured and built into masking p

Canouflage

#### **Complications of Data Masking**

- 5. Customizable must be able to be tailored to specific needs
  - any solution/process must have the ability to be easily updated and customized
  - must have ability for masking methods and the overall solution to be customized





- 1.

2. Multi-Database Connectivity

Required for integrated environments where several applications/databases interact

Canouflage

# **Specific Requirements**

- 3. Support 3 Levels of Relational Integrity:
  - Database Defined: Easily references and relies on ~ meta-data and ensures that all indexes, triggers, etc. are maintained
  - Application Defined: Simplifies the process of enforcing application-defined relationships – e.g. PeopleSoft
  - Data Synchronization: Ability to synchronize masked values across databases within integrated environments

## **Specific Requirements**

#### 4. Common Interface

Common interface and functionality available regardless of platform or database – avoid specialized versioning ~ Open standards provides this database and platform independence

#### 5. Formal and Repeatable Methodology

- Masking configuration process should be re-useable and repeatable while maintaining security of original data (randomization of masking methods required)
- Configurations should be portable between databases and platforms

Canouflage

## **Specific Requirements**

- Variety of Delivered Masking Methods 6.
  - Does solution come with a variety out-of-the box masking methods 1 1
  - Avoid having to build yourself

#### 7. Customizable

- Scripting Capability: Does solution have ability to create/define customized masking methods, and can they be used alone and in conjunction with delivered masking methode methods
- Easily account for a variety of special organizational circumstances

Canouflage

# **Specific Requirements**

#### 8. Security and Utility of Masked Data

- Are masking methods intelligent and robust Is randomization of masking methods present, and does solution appropriately mask data (sufficiency, computationally correct, fully functional, etc.)
- 9. Ease of Use
  - Simple to install, intuitive and easy to use
  - No manual mapping from source to destination database(s), no manual mapping of relationships, etc.
     Included as part of an automated refresh process

#### Gamouflage

# **Specific Requirements**

#### 10. <u>Automation</u>

- Included as part of an automated refresh process
- Removes human element
- Automatically account for database changes

# Cannollage

# Looking Ahead...

- Security experts predict:
  - security, privacy, and identity management will remain at the top of information security spending priorities
  - the incidence of data breaches will continue to rise unless organizations enforce additional measures to protect sensitive data; both in production <u>and</u> non-production environments

Canouilage



National Privacy and Security Guidelines: A Canadian Experience in Jurisdiction-Wide Use Elaine Sawatsky, Management Consultant, Privacy and Security

#### Abstact:

In this presentation Elaine will review the history of the COACH security and privacy guidelines, and provide an update on the changes in the 2006 revision and the reasons for these changes.

#### Bio:

Ms. Elaine Sawatsky is an information systems professional with extensive and up-to-date knowledge and experience specializing in Privacy and Security policies and programs. She has an in-depth understanding of the need for, and the implementation issues associated with, organizational Security and Privacy programs and practices. Her experience in program implementation and change management, as well as experience with organizations attempting to address security problems, coalesces in a business-driven, practical approach to data protection.

Ms. Sawatsky has gained an understanding of provincial and national health business environments through over 30 years experience dealing with a Provincial Health Ministry, with physicians, and in public and private health care institutions.





- Guidelines use by Jurisdictions
- Other applications / uses of the guidelines <sub>2</sub>

# Coach – Canada's Health Informatics Association

- COACH Vision:
   *Taking Health Informatics Mainstream*
- Members interested in advancing the practice of health informatics in Canada (multidisciplinary)
- Support for use of the Guidelines comes from the Jurisdictions themselves



# Canadian directions for privacy and security

#### Similarities

- same foundation across Canada
- Same principles generally apply
- Principles are understood: ethics, human rights

#### Differences

- Jurisdictions have some differences
- Consent & Health Information Acts
- different process in different provinces

# Privacy and security issues across Canadian Jurisdictions

- Differences in approach to consent
- Who should have access? Based on needknow. Easy to say/Hard to do
- How can specific access based on Need to Know be controlled?
- Secondary uses an issue
- Research issues and process unresolved in some provinces

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# Privacy and security jurisdiction strategies

- Ab: HIA & FOIPPA & PIPA & PIPEDA
- On: New HIA. Improved in some ways
- BC: no HIA all data protected similarly, but generally. Little specific Health advice
- BC new Health Act amendments Effect is yet to be seen

### The COACH Privacy and Security Guidelines Process: Improve Content Increase Relevance Describe Jurisdictional Differences of Legislation Culture of Healthcare Information Sharing Culture of Data Protection

# Jurisdiction application of the guidelines

We are addressing:

General requirements in privacy and security Provincial needs especially those of the licensees

AB and SK will have input into content Support for Multiple Stakeholders



 Can be provided electronically and used in many communications channels.





- Why Revise?
- What should be revised?
- How should it be managed? Undertaken?

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## 2006 COACH Guidelines Revision Why Improve quality Improve Format and Readability Readiness for Licensing Licensing provides revenue which can be spent on improved product, demands improved quality and drives on-going currency Currency of content



# 2006 COACH Guidelines Revision How? Steering Committee: COACH, AB, SK Expert Working Group – Chair, X-Canada experts More hands-on from COACH More reviews during the revision

More reviews during the re process



 The appropriate framework will make the content more recognizable and useful if a frame is chosen which is well known and broadly used.



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external analysis to see where the change drivers are coming from



# 2006 COACH Guidelines Revision

- More external reviewers are needed
- Volunteers are appreciated
- ?? Questions??

### For Better, Not Worse: Data Protection and Health Research

Val Steeves, University of Ottawa

### Abstract:

This presentation challenges the argument that data protection legislation may harm research by unduly restricting the flow of personal health information. I unpack the assumption that privacy is an individual right that must give way to research as a social good, and explore how data protection laws facilitate the flow of information for research purposes. I conclude that researchers should embrace data protection laws because they help to construct trust in research practices, mitigate the commercial imperatives which flow from the fact that research is a public-private enterprise, and protect the accuracy of data. And since research databases do not exist in isolation, researchers must respect the fact that the non-consensual flow of information poses risks of harm – including the secondary use of health research databases for social control – that must be managed.

### Bio:

Valerie Steeves is an Assistant Professor in the Department of Criminology at the University of Ottawa. Her main area of research is the impact of new technologies on human rights issues. Professor Steeves is also an internationally recognized expert on privacy law, and is an active participant in the legislative and policy debate regarding the privacy of personal health information. In 2004, she was awarded McMaster University's LaBelle Lectureship for her work on health privacy. The LaBelle Lectureship is a juried prize that recognizes scholars doing cutting-edge interdisciplinary work and challenging accepted ideas. Professor Steeves was called to the Bar of Ontario in 1984 and practiced law in Toronto until she began teaching in 1990.

### For Better, Not Worse: Data Protection and Health Research

Professor Valerie Steeves Department of Criminology University of Ottawa

"Privacy rules may threaten research: Following PIPEDA has led to biased data for Canadian Stroke Network"

> - Medical Post April 20, 2004

- Busby, A. et. al. (2005). Survey of informed consent for registration of congenital anomalies in Europe. British Medical Journal 331:140-141.
- Tu, J. et al. (2004). Impracticability of Informed Consent in the Registry of the Canadian Stroke Network. The New England Journal of Medicine. 350 (14): 1414 - 1422.
- Ingelfinger J. & J. Drazen. (2004). Editorial: Registry research and medical privacy. The New England Journal of Medicine 350(14): 1452-1453.

Data protection laws restrict access to health information for research purposes.

### Ontario Personal Health Information Protection Act, 2004

Section 44(1) Disclosure for research A health information custodian *may disclose personal health information* about an individual *to a researcher if the researcher submits* to the custodian ...*a research plan* ... and a copy of the decision of a research ethics board that approves the research plan.

### **Misconception No. 2**

Research is an unencumbered public good free of any private interest.

- American Medical Association \$20 million (US) for doctors' biographies
- Big Pharmas \$12 billion (US) for direct marketing to physicians
- IMS \$1.3 billion (US) for health information

Privacy is an individual right and so must give way to research as a public good.

Most privacy scholars emphasize that the individual is better off if privacy exists. I am arguing that society is better off when privacy exists. I argue that society is better off because privacy serves common, public and collective purposes. If you could subtract the importance of privacy to one individual in one particular context, privacy would still be important because it serves other important functions beyond those to the particular individual

- Priscilla Regan

Observational research data collected without the patient's knowledge and consent will lead to unbiased data.

- Just under 10 percent feel that doctors will not use their personal health information (Mulligan, 2001).
- Over one-quarter of teens will not seek out health care if they are concerned about confidentiality (Cheng, et. al., 1993).

- One in ten people have changed their behaviour to protect their medical privacy by:
  - going to another doctor
  - paying direct
  - not seeking medical care
  - giving inaccurate or incomplete information
  - asking the doctor not to record
- People who know their medical privacy has been breached in the past are four times more likely to participate in these behaviours. (California Healthcare Foundation, 1999).

Privacy is a road block to better health.

### Privacy as a determinant of:

- Mental health (Goffman, 1996)
- Psychological health (Altman, 1975)
- Emotional health, suicide (Westin, 1967)
- Emotional, psychological and physical well-being (Woogara, 2001)

### **Misconception No. 6**

Deidentified health information does not pose a risk of harm to the patient.

 [In a surveillance society] record linkages are so easy to accomplish that the power holders cannot resist using them to try to solve real and alleged social problems.
 David Flaherty

 [Although organizations often use surveillance to] solve problems of genuine social importance ... if all that has to be done to win legal and social approval for surveillance is to point to a social problem and show that surveillance would help cope with it, then there is ... only a qualifying procedure for a licence to invade privacy.

- Alan Westin

# Realities about Privacy and Research

- Data protection laws are a useful tool for researchers because they help to construct trust in research practices.
- Rules and regulations regarding the flow of medical information are needed to mitigate the commercial imperatives which flow from the fact that research is a public-private enterprise.
- Privacy is a social value which must be built into good research design.

# Realities about Privacy and Research

- Good privacy practices promote research because they protect the accuracy of data.
- Privacy is an essential element of psychological health and healthy social relationships.
- Research databases do not exist in isolation, and researchers must respect the fact that the non-consensual flow of information poses risks of harm.

vsteeves@uottawa.ca

### **Statistical Disclosure Control Techniques and Issues**

Jean-Louis Tambay, Assistant Director, Household Survey Methods Division, Statistics Canada

### Abstract:

The presentation gives an overview of statistical disclosure control techniques and issues as they relate to statistical organizations. The presentation starts with a few definitions of disclosure and an outline of characteristics affecting disclosure. Problems and approaches to disclosure control are then given in the context of tabular data, microdata and analytical outputs. The objective of the presentation is to provide a general understanding of the disclosure issues for different types of outputs and to learn about common approaches to the problem.

### Bio:

Jean-Louis Tambay has a Bachelor's Degree in Mathematical Statistics from the University of Manitoba (1979) and a Masters Degree in Statistics from Carleton University (1985). He is an Assistant Director in Household Survey Methods Division at Statistics Canada, where he has worked for 27 years. He has been involved in statistical data confidentiality in the last ten years and had provided training, consultation as well as carried out research in the areas of protection of microdata and tabular data. He chairs the agency's Disclosure Control Resource Centre and Disclosure Review Committee, sits on the Confidentiality and Legislation Committee, Microdata Release Committee and Privacy Impact Assessment Review Group, and provides consultation on disclosure control to Statistics Canada's Research Data Centres.

# Overview of Practices to De-identify Data Releases

Jean-Louis Tambay Statistics Canada

Electronic Health Information & Privacy Conference November 13, 2006

### Objectives for the Presentation

- Identify types and causes of disclosure
- Understand the disclosure issues for different types of outputs
- Learn about common approaches to the problem
- Obtain references on the subject
- Get the opportunity to ask questions

### Outline

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- Overview
  - Definitions
  - Characteristics affecting disclosure
- Approaches to disclosure control
- Tables of magnitude
- Frequency tables
- Analytical outputs
- Microdata
- Alternate access methods
- References

### Confidentiality and Disclosure

- When data are released, we must protect the confidentiality of respondents' data and identity.
- Disclosure relates to the inappropriate attribution of information to a data subject, whether an individual or an organization.

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### **Identity Disclosure**

When an individual data subject (respondent) can be identified from the released data

• More of a problem with microdata outputs

Some causes of identification:

- · Well-known personality or enterprise
- Self-disclosure (intentional or not)
- Successful attempt at disclosure (e.g., using record linkage)
- Spontaneous recognition

### Attribute Disclosure

When confidential information is revealed and can be attributed to an individual

• Can occur with tabular outputs

Examples:

- « All persons with characteristic x have characteristic y »
- « People in occupation x make \$ 50-60,000/year » • « 99% of people with characteristic x have characteristic y »

### Inferential (Probability) Disclosure

When information about an individual can be inferred with a high level of confidence (low level of uncertainty)

Although not normally an issue – making inferences is a major objective of statistical analysis – it could become one if we single out small & identifiable populations.

### **Residual Disclosure**

When confidential information is disclosed by the combining of information.

Examples:

- Reconstitution of suppressed cells in tables
- Getting small area level information using data from overlapping geographical areas
- Combining released and publicly available information to reveal confidential data
- Exploiting relationships such as: #RichNonWhites = #All - #NonRich - #Whites + #NonRichWhites

### Sample Surveys vs Admin Data

Censuses and Administrative Data have higher disclosure risks than sample data:

- No uncertainty if a unique person is identified
- Little/no uncertainty under attribute disclosure

Sampling reduces disclosure risks:

- Uncertain that unique individuals in the sample are unique in the population (mistaken identity?)
- · Attribute disclosure must allow for sampling error
- Sampling can be used as a disclosure control tool

### Types of Outputs

By decreasing level of risk:

- Anonymized microdata at respondent level – Requires thorough checking for confidentiality
- Tables of magnitude data – Problem of dominance (especially Business data)
- Frequency tables
   Possibility of attribute disclosure
- Analytical results (graphs, model outputs...)
   Least risk but disclosure can still occur

### Approaches to Disclosure Control

- Restricted Access Methods
  - Access to buildings, passwords, encryption...
  - Research Data Centres, Remote Access, License Agreements, Data Sharing Agreements

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- Restricted Data Methods
  - Data Reduction Methods
  - Data Perturbation Methods
- Other (waivers)

# Outline Overview Tables of magnitude Frequency tables Analytical outputs Microdata Alternate access methods References

### Tables of Magnitude

- Cells represent quantitative amounts
- More problematic for financial and business data – data distribution is often skewed with a few large values
- Disclosure may occur in two ways:
   From the released data
  - After combining released data with other information

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### Tables of Magnitude

- Identify sensitive cells
  - Sensitivity due to dominance and small cells (less than *n* contributors)
- Determine method to protect them
- Common solutions:
  - cell suppression (& complementary suppression)
  - cell aggregation (collapse rows/columns)
  - addition of noise (to microdata or aggregates)













Х	X	×	15	20
15	X	X	20	55
Х	10	10	X	25
Х	6	15	X	35
20	30	35	50	135



Х	2	٨	15	20
15	2	4	20	55
Х	10	10	X	25
X	6	15	X	35
20	30	35	50	135



1	2	Λ	15	20
15	2	4	20	55
x	10	10	X	25
X	6	15	X	35





### **Frequency Tables**

- Contents of cells represent numbers of units or weighted numbers of units (for survey data)
- Disclosure issues with frequency tables: – Zero cells and full cells
  - Small cells
  - Residual disclosure
- Disclosure is more of a problem with census or administrative data

### Zero Cells and Full Cells

- Can lead to attribute disclosure if they reveal sensitive information
  - e.g., absence of a characteristic like "employed"
  - e.g., income distribution in a specific range
- Zero Cells have no respondents

   a structural zero cell represents an invalid combination (e.g., "Married" & "Under 15")
- Full Cells contain all the respondents from a marginal total
  - e.g., the only nonzero cell in a row or column

Zero Ce	lls and F	full Cells	(cont.)
Income	Cat. A	Cat. B	Cat. C
<20K	0	7	0
20-40K	36	16	12
40-60K	23	0	45
60-80K	7	0	13
80-100K	0	5	1
Total	66	28	71
			24



### Small Cells

- Cells containing few observations (e.g., <3)
- May present a disclosure risk for census data
  - e.g., Teenagers in a particular CMA with AIDS: 2
    disclosure risk if additional info is given about them
  - e.g., Companies in Industry A using technology X: 1
    that company knows the competition does not
    - may confirm competition's suspicion it uses technology X
  - e.g., Cancer deaths in postal code area in 2002: 1
    if only one death occurred in 2002 we revealed the cause
- Often gives the impression of a breach of confidentiality even if none has occurred 25

### Disclosure Control for Frequency Tables - Solutions

- Category regrouping (loss of information)
- Cell suppression (needs secondary suppression)
- Rounding (affects additivity in tables)
- Table restrictions (for query systems)
  - minimum area population size (e.g., 100 persons)
  - maximum number of variables (dimensions)
  - unacceptable combinations (e.g., geography & race)
    minimum average &/or median cell size

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• Perturbation of underlying data (introduces error)

### Rounding

- Deterministic Rounding
  - e.g., round 10-14 down to 10; 15-19 up to 20
  - can give biased results
- Random Rounding value 10 11 12 13 14 15 16 17 18 19 20 pr(=10) 1 .9 .8 .7 .6 .5 .4 .3 .2 .1 0 pr(=20) 0 .1 .2 .3 .4 .5 .6 .7 .8 .9 1
- unbiased results, outcome not the same every time Controlled Rounding
  - preserves relationship between rounded values and rounded totals in a given table
  - not always possible for >2-dimensional tables

### **Residual Disclosure**

- Occurs when tables are combined to reveal confidential data
- Geographical Data
  - large areas may overlap partially, leaving "slivers" with few units
  - "safe" areas may be subtracted from larger areas
- <u>On-line query systems</u>
  - related 2-dimensional tables can be combined to give ranges for cell values in higher dimensional tables
  - targeted attacks by hackers may be used to undo random rounding protection or circumvent table restriction measures



### Analytical Outputs

- While analytical outputs are usually « safe » consider the following:
  - Graphs & scatterplots can display individual values
  - Minimums and maximums relate to individual values
  - Proportions of zero or one are like zero cells
  - Should minimum respondent rules in tables also apply to individual statistics such as means and variances?
  - Rules for individual statistics should also apply to statistics directly derived from them (e.g., ratios, covariances, correlations,  $\beta_{HAT}=S_{xy}/S_x^2$ )



### Public Use Microdata Files

- Files of anonymised individual data from a <u>sample</u> of units created for research purposes
- Typically their release is subject to organisational guidelines and requires the approval of an Institutional Review Board
- Of particular interest is the protection from identification of persons with unique combinations of <u>indirect identifiers</u>

(e.g., region, gender, age, marital status, race, occupation, chronic condition, household size, dwelling type, income level)

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### Disclosure Control for PUMFs

- Disclosure risk is higher with PUMFs:
  - they provide a rich data content
  - records can be compared against other databases in an attempt to identify unique matches
  - respondents can self-identify (& find others)
  - risks depend on population characteristics, geographical & other detail, sampling rate, etc.
- A main concern is with population uniques that fall in the sample – in survey samples we do not know who these units are

### **Disclosure Control Strategies**

- Idea is to reduce number of sample uniques and/or introduce uncertainty in the data
- Methods can be applied globally or locally
- Data Reduction Methods
  - suppress/recode variables, use top-coding
  - suppress individual records (sample) or values
  - use microaggregation
- Data Perturbation Methods
  - swap data between records
  - impute data, round values, add noise to data

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### Alternate Access Methods

• Why?

PUMFs & custom tabulations cannot satisfy many researchers

- Too much information is suppressed in ensuring confidentiality of PUMFs
- Few longitudinal PUMFs were released
- Examples of alternate access methods:
  - Restricted access to microdata using data centres
  - Remote access/on-line query systems
  - Limited access to data under a license agreement

### **Research Data Centres**

- Provide access to confidential data in a secure STC environment in universities
- For researchers with approved projects sworn-in as deemed employees under the *Statistics Act*
- Always staffed by STC analyst who vets outputs to be taken out for confidentiality
- Mostly longitudinal & household survey data

### **Remote Access**

- Provides indirect access to survey data without compromising confidentiality
- Approved researchers obtain survey documentation and dummy (test) files
- They e-mail analytical programs to STC
- Programs are run on microdata at STC
- Outputs are vetted for confidentiality before being e-mailed back to researchers

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### Query Systems (American FactFinder)

- Internet access to 2000 Census data
- Recoding and swapping of underlying data
- Query & Results Filters:
  - restrictions on geogr. areas & cross-tab. vbles.
  - restrictions on combinations of variables
  - max. 3 variables, excluding geography
  - selected measures (means, medians, ...)
  - time/size limits on requests
  - minimum mean & median cell sizes
  - limit on ratio of cells of size one

### References (1/2)

- Federal Committee on Statistical Methodology. (2005). Report on Statistical Limitation Methodology. Statistical Policy Working Paper 22 – Second version, Office of Management and Budget, Washington, D.C. (http://www.fcsm.gov/committees/cdac/cdac.html/)
- Interagency Confidentiality & Data Access Group. (1999). Checklist on Disclosure Potential of Proposed Data Releases, Office of Management and Budget. (Same site as WP22).
- Jabine, T.B. (1993). Statistical Disclosure Limitation Practices of United States Statistical Agencies. Journal of Official Statistics, Vol. 9, No. 2. (<u>www.jos.nu</u>).

### References (2/2)

- Expanding Access to Research Data: Reconciling Risks and Opportunities (2005) (http://www.nap.edu/catalog/11434.html)
- Improving Access to and Confidentiality of Research Data: Report of a Workshop (2000) (http://books.nap.edu/books/0309071801/html/index.html)
- For the Record: Protecting Electronic Health Information (1997)
- (http://books.nap.edu/books/0309056977/html/index.html)
- Private Lives and Public Policies: Confidentiality and Accessibility of Government Statistics (1993) (http://books.nap.edu/books/0309047439/html/index.html)

### **Concluding Thoughts**

- Disclosure control is very complex and subjective
- Solutions are trade-offs between availability of data (quality to analysts) and protection of confidentiality
- It is impossible to guarantee absolute confidentiality

### Living the nightmare: notifying affected persons after a privacy breach

Catherine Tully, Senior Portfolio Officer, Office of the Information & Privacy Commissioner, British Columbia

### Abstract:

Your laptop or deskop computer is stolen. It's not difficult to replace. But what if it contains a database of sensitive personal information? What do you do if the information isn't just tombstone data, but also transcripts of intensely personal counseling sessions? What do you do if the data subjects represent a spectrum of psychological vulnerabilities, and you cannot predict their reactions to the notification process? Do you notify or not? What if there is no research data to assist you in designing a notification process that will address these unknowns? How do you proceed?

### Bio:

Catherine is currently a Senior Portfolio Office at Office of the Information and Privacy Commissioner of British Columbia responsible for policy development, mediations and investigations, with 8 years as a staff lawyer in the Ontario Legal Clinic System, 2 years as an anti-poverty advocate for the Together Against Poverty Society (Victoria), and 5 years as the Director of the Privacy, Information and Records Management Division for the Ministry of Attorney General of British Columbia. She has a bachelor and law degree from the University of Ottawa and a Masters in law from Dalhousie University – International Law and Human Rights. She is also author of "Public Reporting of Child Death Reviews, April 2006", B.C. Child & Youth Review (available at:

http://www.childyouthreview.ca/down/Public\_Reporting\_of\_Child\_Death\_Reviews.pdf)



### Introduction

- What is a privacy breach?
- Four key steps when responding to privacy breaches
- Privacy breach notification
  - Is notification required?
  - How & when to notify
  - What to include in a notification

### What is a privacy breach?

• Broad approach in British Columbia:

A privacy breach occurs when there is unauthorized collection, use, disclosure or disposal of personal information. Such activity is "unauthorized" if it occurs in contravention of the Personal Information Protection Act or part 3 of the Freedom of Information and Protection of Privacy Act.





- Privacy Breach Reporting Form
   (available at: <u>http://www.oipdcc.org/toms/PrivacyBreachForm(Nov2006).pdf</u>)
- Notification Assessment Tool (coming soon to BC OIPC & Ontario IPC)

### Privacy Breach Reporting Form

- Purpose of the form:
  - Record essential facts walks user through the 4 key steps including decisions regarding whether or not to notify
  - Send to privacy commissioner where required



### **Privacy Breach Scenario**

- Break in at a counselling centre
- Hard drive used as a server is stolen
- Hard drive holds name, address, S.I.N., personal health number, diagnosis, treatment plan & counsellor's notes of 8,000 current & former employees
- Password protected, no encryption

### Why Notify?

• The main purpose of notification is to allow individuals or groups to avoid or mitigate harm resulting from the privacy breach.

### Is Notification Required?

- In some jurisdictions (including Ontario), notification is required.
- Ontario:

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- Section 12(2) of PHIPA requires a health information custodian to notify the individual at the first reasonable opportunity if the information is stolen, lost, or accessed by unauthorized persons.

### Is Notification Required?

- In the United States:
  - 32 states have notice of security breach laws
  - Variety of tests but usually notification is required if there is a reasonable likelihood of harm to consumers
  - 30 states specifically exempt organizations from notifying where the lost information is encrypted

### Is Notification Required?

• How do you decide whether and whom to notify?



Risk	Whom to Notify
Identity Theft	
Loss of SIN, credit card #, dl #, phn, debit card with password	<ul> <li>Individuals affected</li> <li>Consumer reporting agencies</li> <li>Police</li> <li>Issuing authority</li> </ul>

-			

Risk	Whom to Notify
Risk of Physical Harm	
When the loss of information places any individual at risk of physical harm, stalking or harassment	<ul> <li>Individuals affected</li> <li>Police</li> </ul>



Risk	Whom to Notify
Hurt, humiliation, damage to reputation	
Associated with loss of nformation such as nental health records, nedical records, lisciplinary records	<ul> <li>Individuals affected</li> <li>Treating health care professional</li> </ul>



Risk	Whom to Notify	
Breach of contractual obligations		
Contractual provisions nay require notification of hird parties in the case of data loss or privacy breach	<ul> <li>As per contractual provisions</li> </ul>	

Risk	Whom to Notify	
Future breaches due to similar technical failures		
Notification may be necessary if a recall is warranted and/or to prevent future a breach by other users	•Supplier of technology •Colleagues using the same technology	



Risk	Whom to Notify
Failure to meet professional standards or certification standards	<ul> <li>Professional regulatory body</li> <li>Certification authority</li> </ul>



### Notification of the Privacy Commissioner

✓ There is a statutory obligation to report

- ✓ If no statutory obligation to report consider:
  - ✓ The information could be used to commit identity theft
  - ✓ Sensitive personal information is at risk

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- ✓ There is a reasonable possibility of harm including non pecuniary losses
- $\checkmark$  The information has not been fully recovered
- ✓ There is an ongoing threat of further disclosure or of unauthorized use of the personal information

# Case Study: Is Notification Required?

• Counselling Centre hard drive holds unencrypted name, address, S.I.N., personal health number, diagnosis, treatment plan & counsellor's notes of 8,000 current and former employees
# Case Study: Is Notification Required?

- ✓ Risk of identity theft
- ✓ Risk of hurt, humiliation, damage to reputation
- ✓ Failure to meet professional standards?
- ✓ Notification is required



# Case Study: Who Must be Notified?

- ✓ Individuals affected
- ✓ Police
- ✓ Consumer reporting agencies
- ✓ Ministry of Health (to re-issue health card)
- ✓Treating health care professional
- ✓ Professional regulatory bodies

## When to Notify

#### When:

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• Since the purpose of notification of individuals is to allow individuals or groups to avoid or mitigate harm resulting from the privacy breach, notification should occur as soon as possible following the breach.

## When to Notify cont'd

• If the police have been notified, they may request that you delay notice in order to not interfere with their investigation

#### How to Notify

- Directly to the individual affected is preferred
- Multiple methods may be appropriate
- Determine first whether direct or indirect notification is appropriate
- Determine what method of notification will be most effective

#### Factors Favouring Direct Notification

- Personal information includes information that could be used for identity theft or involves medical information
- An identifiable group is affected and current contact information is available
- There is a risk of ongoing harm to individuals from the breach

#### Factors Favouring Direct Notification

- Individuals affected by the breach require detailed information in order to properly prevent harm or mitigate harm from the breach
- The security standard in applicable privacy legislation requires direct notification in the circumstances

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#### Factors Favouring Indirect Notification

- Direct notification may result in a further breach of privacy and notice can effectively be given indirectly
- A very large number of individuals are affected by the breach and the likelihood of the harm occurring is low
- There are no mitigation steps possible for individuals affected by the breach such that the purpose of the notification would be for information only

#### Case Study: Direct or Indirect Notification

- Factors favouring direct notification
  - Information could be used for identity theft
  - There is a risk of ongoing harm
  - Individuals require information to mitigate the harm from the breach

# Case Study: Direct or Indirect Notification

- Factors favouring indirect notification
  - Direct notification might cause emotional harm
  - Direct notification could disclose the fact of psychiatric treatment to other family members
  - Indirect notification could effectively provide the necessary information to affected individuals

#### Case Study: Direct or Indirect Notification

- ✓ Indirect notification permitted
- ✓ Counselling centre had access to employer's employee group e-mail list
- ✓ Group e-mail effectively protected the identity of the subgroup of employees using the counselling centre services
- ✓ Further information posted on the website

# Methods of Notification Direct Phone calls Letters In person Group email, electronic bulletin board media

## What to Include in Notification

• Description of the breach

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- Description of the personal information inappropriately collected, used or disclosed
- Steps taken so far to mitigate the harm

#### What to Include in Notification

- Steps the individual can take
- Future plans for mitigation and prevention
- Contact information
- Right to complain to the privacy commissioner

#### Conclusion

- Notification is a key element of breach mitigation strategy
- If in doubt, notify
- Speed is essential act quickly both to contain the breach and to notify

# Conclusion cont'd

- Coming soon
   <u>Breach Notification Assessment Tool</u>
- British Columbia Information & Privacy Commissioner: <u>http://www.oipcbc.org/</u>
- Ontario Information & Privacy Commissioner: <u>http://www.ipc.on.ca/</u>

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